

**TOWN OF WILLINGTON,  
CONNECTICUT**



**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**YEAR ENDED JUNE 30, 2023**

TOWN OF WILLINGTON, CONNECTICUT  
Annual Comprehensive Financial Report  
Year Ended June 30, 2023

Prepared by:  
Finance Department  
Laurie Mazich Semprebon, Treasurer  
Donna Latincsics, Business Manager

**TOWN OF WILLINGTON, CONNECTICUT**  
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# Introductory Section

# Town of Willington

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Board of Selectmen • 40 Old Farms Road • Willington, Connecticut 06279 • (860) 487-3100 • Fax (860) 487-3103

December 28, 2023

To the Members of the Board of Selectmen,  
Board of Finance, and the Citizens of the  
Town of Willington, Connecticut:

The Annual Comprehensive Financial Report (CAFR) of the Town of Willington, Connecticut (the Town) for the fiscal year ended June 30, 2023 is hereby submitted.

This report was prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) for governmental units as promulgated by the Governmental Accounting Standards Board. Responsibility for the accuracy of the data and the completeness of the presentation, including all disclosures, rests with the management of the Town of Willington.

We believe the information presented is accurate in all material respects; that it is presented in a manner designed to fairly exhibit the financial position and results of operations of the Town, and that all disclosures necessary to enable the reader to gain maximum understanding of the Town's financial activity have been included.

Pursuant to Connecticut Law, the Town is required to undergo an annual examination by an independent certified public accountant. The audit must be conducted under the guidelines issued by the State of Connecticut, Office of Policy and Management and a copy of the report must be filed with such Office within six months of the end of the fiscal year. The examination was conducted by the firm of Mahoney Sabol & Company, LLP, independent certified public accountants of Glastonbury, Connecticut. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the basic financial statements of the Town was part of a broader Federal and State of Connecticut mandated "single audits" designed to meet the special needs of federal and state grantor agencies. The Federal and State Single Audit reports are available in the Town's separately issued Single Audit reporting package.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the Town of Willington**

The Town of Willington, located in Tolland County, is approximately 25 miles northeast of Hartford and two miles from the main campus of the University of Connecticut at Storrs. The Town is bounded on the north by the Towns of Stafford and Union, on the east by the Town of Ashford, on the west by the Towns of Ellington and Tolland and on the south by the Town of Mansfield. The Town of Willington was incorporated in 1727 and covers an area of 34.8 square miles. It is traversed by Interstate 84 and state routes No. 32, 44, 74, and 320.

## **Profile of the Town of Willington (*Continued*)**

Passenger service is provided on a limited basis by the buses of the Windham Regional Transit District. Freight service is provided by Central Vermont Railway and numerous motor common carriers.

The Town of Willington has a Board of Selectmen, Town Meeting, and Board of Finance form of government. The Board of Selectmen, elected to two-year terms, consists of three members and functions as the executive authority of the Town in accordance with the provisions of the General Statutes of the State of Connecticut.

The First Selectman, a member of the Board of Selectmen, is the full-time Chief Executive and Administrative Officer of the Town and oversees the execution of all laws and ordinances governing the Town. She presides over the Board of Selectmen and has full voting privileges on the Board. The First Selectman, with the approval of the Board of Selectmen, appoints members to various commissions and boards and serves as the Town's Purchasing Agent. Additional duties include the authority over and the responsibility for the revenue collector's and assessor's operations.

The six-member Board of Finance, elected for six-year staggered terms, is responsible for proposing annual budgets and special appropriations at Town Meetings and works closely with the First Selectman, Treasurer, and Business Manager to establish and enforce fiscal policy as well as internal control policies and procedures. The Board of Finance reviews requests for funding from the Board of Selectmen, Board of Education, and other agencies and officials. The budget process is as follows: 1) a budget hearing is held in April, at which time taxpayer comments are obtained; 2) the annual Town meeting is held in early May for a discussion of the budget; 3) the annual Town meeting is followed by a referendum, at which time the proposed operating budget for the fiscal year commencing July 1 is voted upon for approval (in accordance with the provisions of local ordinance, all Town meeting votes on proposed budgets are adjourned to referendum vote on voting machines); 4) the operating budget includes proposed expenditures and the means of financing them and must be legally enacted prior to July 1.

Formal budgetary integration is employed as a management control device during the year. The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.

Generally, all unexpended and unencumbered appropriations lapse at year-end, except those for the capital projects funds and a non-lapsing BOE account. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year. A Non-lapsing Account for the Willington Board of Education (as permitted by Connecticut General Statute 10-248a, up to 2.0% of the current fiscal year's budget) is to be used for future BOE non-recurring or unanticipated funding needs (including emergency capital or maintenance needs and unanticipated outside student placements and associated costs).

Upon approval of the budget, the Board of Finance establishes the tax rate, notifies the Revenue Collector, and files an official copy of the approved budget with the Town Clerk within five days of approval.

A seven-member Board of Education, elected for four-year staggered terms, is responsible for the operation of the Town's grades K-8 school system. Willington also elects four members to the Region 19 Board of Education. The Regional Board is responsible for Willington students' high school education and the operation of E.O. Smith Regional High School. Elections are held biennially in November in every odd-numbered year.



## **Profile of the Town of Willington (*Continued*)**

The Town's professional staff includes a Business Manager, Treasurer, a Revenue Collector, and an Assessor. The Treasurer is responsible for the treasury management functions of the Town. The Business Manager is responsible for the activities of the accounting staff for the Town and Board of Education. In addition, the Business Manager is responsible for assisting the Board of Finance in the preparation of the annual budget; the maintenance of the general ledgers of the Town; financial planning and cost accounting; data processing; financial report preparation; and supervision of the annual independent audit. The Treasurer is responsible for the investment and bank reconciliation of all Town funds. The Revenue Collector is responsible for the collection and reconciliation of all property tax obligations due to the Town. The Assessor values all buildings, land, motor vehicles and personal property to assess the amount of taxes owed by the taxpayers. The Assessor also oversees the town-wide physical revaluation. The Town must implement revaluation every five years and a revaluation by physical inspection must be done no later than ten years from the preceding physical inspections. Assessment information is sent to the Revenue Collector so she may send tax notifications to the taxpayers.

The Town's accounting system considers the adequacy of internal control to ensure that the assets of the Town are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of reliable financial statements in conformity with accounting principles generally accepted in the United States of America. The internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met.

The concept of reasonable assurance recognizes that:

- (1) The cost of a control should not exceed the benefits likely to be derived; and
- (2) The valuation of costs and benefits requires estimates and judgments by management.

All internal control evaluations take into consideration the concepts listed above. Management believes the Town's internal control adequately safeguards assets and provides reasonable assurance of the proper recording of financial transactions.

The Town of Willington provides a range of services, including ambulance and fire protection, recreational activities and cultural events. The Town participates in the Mid-Northeast Recycling Operating Committee ("Mid-NEROC") for collection of recyclable materials and household hazardous wastes. It is a member of the ten-town Eastern Highlands Health District for the purpose of providing environmental health-related services including septic design reviews, restaurant inspections and health education. Also, the Board of Selectmen appoints members to the Willington Housing Authority.

## **Local Economy**

Property tax collections over the past 10 years have averaged over 99 percent. The commercial/industrial operations in the Town have consistently provided a significant portion of property taxes.

The largest concentration of economic development in the Town is located on State Route 320 by the Exit 71 interchange of Interstate 84. Five hundred nineteen acres of land on the east side of Route 320 is zoned "Designed Industrial". In 1997, Roadway Package Systems, now FedEx, completed a \$22 million New England regional distribution facility on 109 acres of the industrial property. Since then, they have completed more than \$15 million dollars in expansions and improvements to their facility to include adding another 5 acres of land, building two office buildings and a storage building, expanding their maintenance building, parking areas, fuel island and loading docks, upgrading the gatehouse, conveyor belt and sorting systems, re-aligning the parking areas to maximize the flow, and upgrading their outside lighting (keeping within Dark Sky guidelines).

## **Local Economy of the Town of Willington (*Continued*)**

Travel Centers of America is located off the Exit 71 interchange and consists of a truck stop, several commercial services and a motel; FedEx also has a distribution facility in this location. Love's Travel Stop & Country Stores, on the other side of the interstate, also at Exit 71, opened in July of 2022. Other existing commercial facilities are principally located in West Willington center with sporadic commercial development occurring along River Road (Route 32) and a few commercial businesses located on Tolland Turnpike (Route 74). These facilities include a small shopping plaza, restaurants (Flat Pennies opened in September of 2022), small retail establishments, a kennel, research facilities, and other small service establishments, including a Lots & More (lawn and garden supplies) and a Dollar General, located adjacent to Phelps Crossing. A retail cannabis establishment opened in October of 2023.

Other industrial development in Town is limited to the mining and quarrying of earth products near the center of Town, a water bottling company, a bulk spring water supply and several small-scale industrial operations in South Willington.

An Economic Development Commission is charged with promoting and developing the economic resources of the Town and works closely with businesses looking to open or expand their business within the Town.

## **Long-Range Financial Planning**

The Town's capital improvement plan (CIP) continues to be used as the primary planning and implementation document for capital purchases and fund identification. This plan is a five-year rolling plan and is updated annually. The CIP committee's long-term objective is to have a five-year bonding cycle for major purchases and an adequate reserve for all other capital purchases.

The completed projects for fiscal year 2023 included: replacement of underground oil tank at WFD#1 (\$58,000), CES lower wing heating (\$21,000), Rt. 32 Streetscape design (\$20,000), mold remediation for WFD#1 (\$26,000), Moose Meadow Road repairs (\$300,000), purchase of John Deere excavator (\$75,000), and replacing sidewalks at HMS (\$30,000).

Ongoing projects include: MS4 storm water drainage (\$22,000), CES upper wing heating (\$42,000), CES and HMS fire panels (\$19,000), SBC (School Building Committee) completed the majority of their work (\$116,000), and Rt. 32 Streetscape (design \$20,000).

An American Rescue Plan Commission was established by Town Ordinance in FY21-22 and is the Grant Administrator for the \$1,735,454 ARPA (American Rescue Plan Act) pandemic funds allocated to Willington from 2020-2022. Purchases completed in 22-23, totaling \$935,279: a 2022 John Deere Skid Steer (\$67,000), a second ambulance for the town (\$45,000), radios for DPW (\$22,000), fire department SCBA air packs (\$116,000), air conditioning the HMS band room (\$11,500), devices for the town and senior center for public meetings hearings expenses (\$38,000), support for small businesses through the Economic Development Commission (\$237,500), WH Fire Department furnace (\$20,000), Fuel Bank and HH Heating (\$26,000), Summer camp supplement (\$21,000), town retention funds (\$25,000), WH Fire Department retention funds (\$17,000), hiring of an administrative assistant for the Senior Center (\$17,000), and other small purchases.

## **Financial Policies and Practices of the Town of Willington**

Sections 7-400 and 7-402 of the Connecticut General Statutes govern the investments the Town is permitted to acquire. Generally, the Town may invest in certificates of deposit, municipal notes and bonds, money market mutual funds, and obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association, the Federal Savings and Loan Insurance Corporation, the United States Postal Service, all the Federal Home Loan Banks, all Federal Land Banks, the Tennessee Valley Authority, or any other agency of the United States government.

The Town of Willington's operating and working capital funds are invested under the responsibility and authority of the Town Treasurer. Currently, the Town's short-term investments are invested in the State of Connecticut Short Term Investment Fund (STIF), which is an investment pool managed by the State Treasurer's Office. The fair value of the Town's position in this pool is the same as the value of the pool shares. Some funds are also kept in a savings account with our bank, M&T Bank, depending on which account has higher interest yields.

### **Town-Defined Benefit Plan**

The Town maintains the Town of Willington Pension Plan (Plan), a single-employer, contributory, defined benefit pension plan covering two employees. The Town also provides a SIMPLE IRA plan for all other Town employees, except Board of Education employees. The Plan provides retirement, disability and death benefits to Plan members and beneficiaries. Benefit provisions are established and can be amended by the Board of Selectmen. This Plan is part of the Town's financial reporting entity and is included as a pension trust fund of the Town. Separate, stand-alone financial statements for the Plan are not prepared.

### **Awards and Acknowledgement**

The Town of Willington's annual comprehensive financial report for the year ended June 30, 2022 has been awarded the Certificate of Achievement for Excellence in Financial Reporting by Government Finance Officers Association of the United States and Canada (GFOA). This was the twenty-third consecutive year that the government has achieved this prestigious award. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the Business Manager, Donna Latincsics, and her department. Credit must also be given to the Board of Selectmen and the Board of Finance for their unfailing support for maintaining the highest standards of professionalism in the management of the Town's finances.

Respectfully Submitted,

*Laurie Mazich Semprebon*

Laurie Mazich Semprebon  
Treasurer, Town of Willington, CT



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Town of Willington  
Connecticut**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

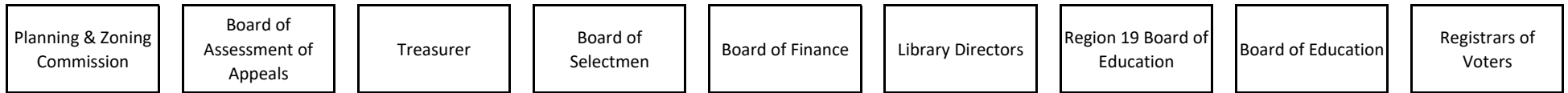
*Christopher P. Morrell*

Executive Director/CEO

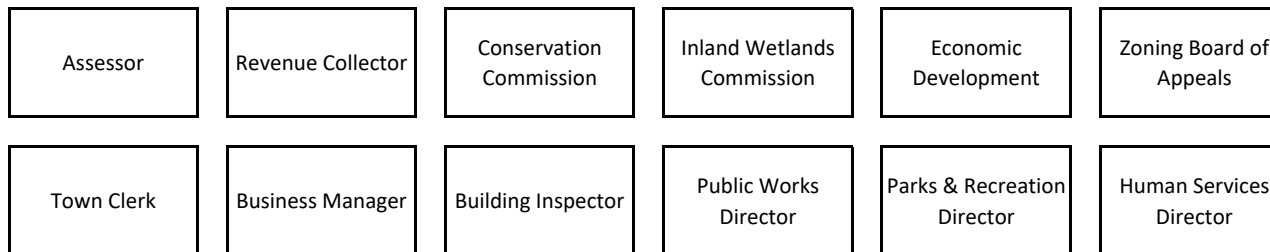
**TOWN OF WILLINGTON, CONNECTICUT**  
ORGANIZATIONAL CHART  
AS OF JUNE 30, 2023

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VOTERS ELECT



BOARD OF SELECTMEN APPOINTS



**TOWN OF WILLINGTON, CONNECTICUT  
PRINCIPAL OFFICIALS  
JUNE 30, 2023**

**TOWN MEETING - BOARD OF SELECTMEN FORM OF GOVERNMENT**

**BOARD OF SELECTMEN**

Erika G. Wiecenski, First Selectwomen  
James Bulick, Selectman  
Michael Makuch, Selectman

First Selectman  
Chairman, Board of Finance  
Town Treasurer  
Business Manager  
Director of Public Works  
Town Clerk  
Municipal Collector  
Superintendent of Schools

Erika G. Wiecenski  
Stephanie Summers  
Laurie Semprebson  
Donna Latincsics  
Troy Sposato  
Robin Campbell  
Janice Clauson  
Philip Stevens

**BOARD OF EDUCATION**

Tracey Anderson  
Arthur Christensen  
Donna V. Cook  
Michelle Doucette Cunningham, Chair  
Ann Grosjean, Vice Chair  
Laura Rodriquez  
Briana Ross

**BOARD OF FINANCE**

Jim Gilligan, Alternate  
Christina Mailhos  
James Marshall  
Geoffrey Prusak, Vice Chairman  
Joseph Sherrell  
Stephanie Summers, Chairman  
Peter Tanaka  
Elisabeth Woolf, Alternate

## Financial Section

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## INDEPENDENT AUDITOR'S REPORT

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Finance  
Town of Willington, Connecticut

### Report on the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Willington, Connecticut, (the Town) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Willington, Connecticut, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 13 and the information on pages 58 through 67 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying combining and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2023, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.



Certified Public Accountants  
Glastonbury, Connecticut  
December 28, 2023

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

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**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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Management of the Town of Willington, Connecticut (the Town), offers the readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i - v of this Annual Comprehensive Financial Report.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$18,263,975 (net position). Of this amount, \$5,304,766 represents the Town's unrestricted net position. The Town's total overall net position increased by \$1,199,091 during the current fiscal year.
- As of the close of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$7,536,918, an increase of \$498,573 in comparison with the prior year combined ending fund balance.
- At the close of the current fiscal year, unassigned fund balance of the General Fund was \$2,565,616, or 12.5% of the Town's fiscal year 2024 original General Fund budgetary expenditure appropriations of \$20,454,665. Expressed another way, unassigned fund balance of the General Fund was sufficient to cover 1.5 months of General Fund operating expenditures.
- The Town's total long-term debt, consisting of general obligation bonds and financed purchase arrangements, decreased by \$331,605 or 26.2% during the fiscal year.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, liabilities, and deferred outflows and inflows of resources, with the difference between these elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods.

**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**OVERVIEW OF THE FINANCIAL STATEMENTS *(Continued)***

**Government-wide Financial Statements *(Continued)***

Both of the government-wide financial statements are intended to distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, public works, culture and recreation and education. The business-type activities of the Town relate to the operations of the Town's water facility.

The government-wide financial statements can be found on pages 14 and 15 of this report.

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Projects Funds, and the American Rescue Plan Fund, which are all considered to be major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16 through 19 of this report.

**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**OVERVIEW OF THE FINANCIAL STATEMENTS *(Continued)***

**Fund Financial Statements *(Continued)***

**Proprietary Funds**

The Town maintains one type of proprietary fund. Enterprise funds are used to account for the same functions reported as business-type activities in the government-wide financial statements. The Town uses enterprise funds to account for its Water Utility Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages 20 through 22 of this report.

**Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 23 and 24 of this report.

**Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25 through 57 of this report.

**Other Information**

In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information other than this management's discussion and analysis that can be found on pages 58 through 67 of this report. Combining and individual fund statements and schedules can be found on pages 68 through 83 of this report and statistical information can be found starting on page 84.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Position**

Over time, net position may serve as one measure of a government's financial position. Net position of the Town totaled \$18,263,975 as of June 30, 2023 and \$17,064,884 as of June 30, 2022 and are summarized as follows:

**TOWN OF WILLINGTON, CONNECTICUT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Net Position (Continued)**

The Town's government-wide statement of net position is summarized as follows.

	<b>June 30, 2023</b>			<b>Variance</b>			
	<b>Governmental</b>	<b>Business-Type</b>	<b>Total</b>	<b>Governmental</b>		<b>Business-Type</b>	
	<b>Activities</b>	<b>Activities</b>		<b>Activities</b>		<b>Activities</b>	
Current and other assets	\$ 10,298,696	\$ 203,995	\$ 10,502,691	\$ 1,086,501	10.5%	\$ 34,152	16.7%
Capital assets	12,312,058	787,591	13,099,649	341,304	2.8%	(47,706)	-6.1%
Total assets	22,610,754	991,586	23,602,340	1,427,805	6.3%	(13,554)	-1.4%
Deferred outflows of resources	368,411	-	368,411	(95,211)	-25.8%	-	-
Other liabilities	2,409,949	6,682	2,416,631	455,748	18.9%	5,940	88.9%
Long-term liabilities	2,888,241	-	2,888,241	(341,986)	-11.8%	-	-
Total liabilities	5,298,190	6,682	5,304,872	113,762	2.1%	5,940	88.9%
Deferred inflows of resources	401,904	-	401,904	247	0.1%	-	-
Net position:							
Net investment in capital assets	11,375,768	787,591	12,163,359	623,221	5.5%	(47,706)	-6.1%
Restricted	795,850	-	795,850	141	0.0%	-	-
Unrestricted	5,107,453	197,313	5,304,766	595,223	11.7%	28,212	14.3%
Total net position	\$ 17,279,071	\$ 984,904	\$ 18,263,975	\$ 1,218,585	7.1%	\$ (19,494)	-2.0%

	<b>June 30, 2022</b>		
	<b>Governmental</b>	<b>Business-Type</b>	<b>Total</b>
	<b>Activities</b>	<b>Activities</b>	
Current and other assets	\$ 9,212,195	\$ 169,843	\$ 9,382,038
Capital assets	11,970,754	835,297	12,806,051
Total assets	21,182,949	1,005,140	22,188,089
Deferred outflows of resources	463,622	-	463,622
Other liabilities	1,954,201	742	1,954,943
Long-term liabilities	3,230,227	-	3,230,227
Total liabilities	5,184,428	742	5,185,170
Deferred inflows of resources	401,657	-	401,657
Net position:			
Net investment in capital assets	10,752,547	835,297	11,587,844
Restricted	795,709	-	795,709
Unrestricted	4,512,230	169,101	4,681,331
Total net position	\$ 16,060,486	\$ 1,004,398	\$ 17,064,884

As of June 30, 2023 and 2022, approximately 66.6% and 67.9% of the Town's net position, respectively, reflect the Town's investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

As of June 30, 2023 and 2022, approximately 4.4% and 4.7% of the Town's net position, respectively, are restricted for the purpose of the Town's Small Cities Grant Housing program.

The remainder of the Town's net position is considered unrestricted.



**TOWN OF WILLINGTON, CONNECTICUT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Changes in Net Position**

Changes in net position for the years ended June 30, 2023 and 2022 are as follows.

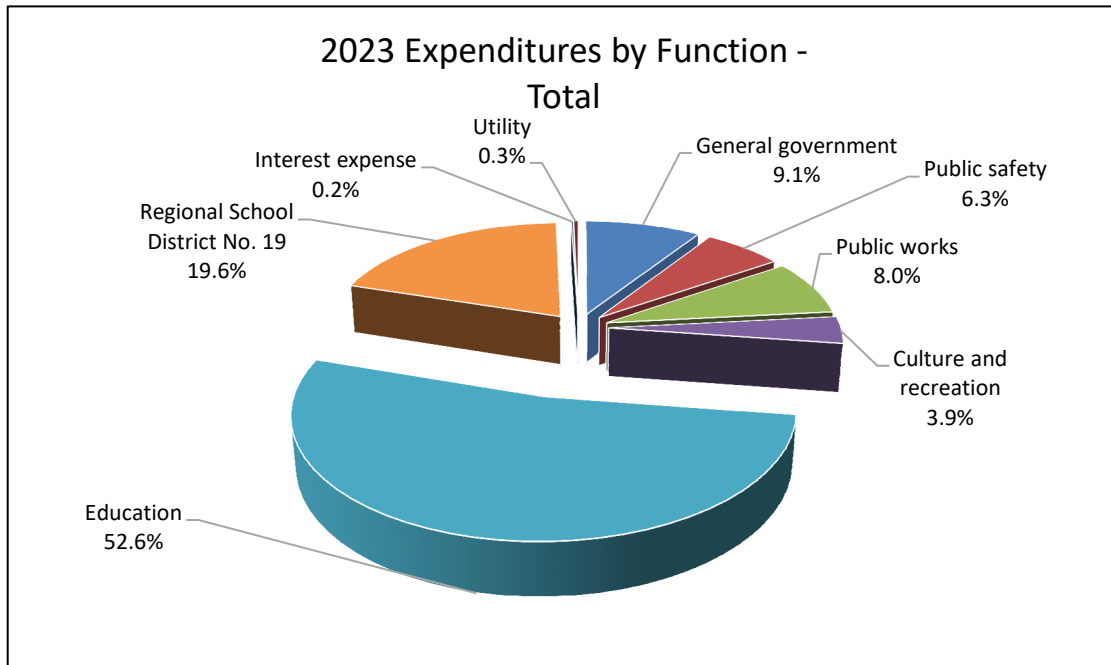
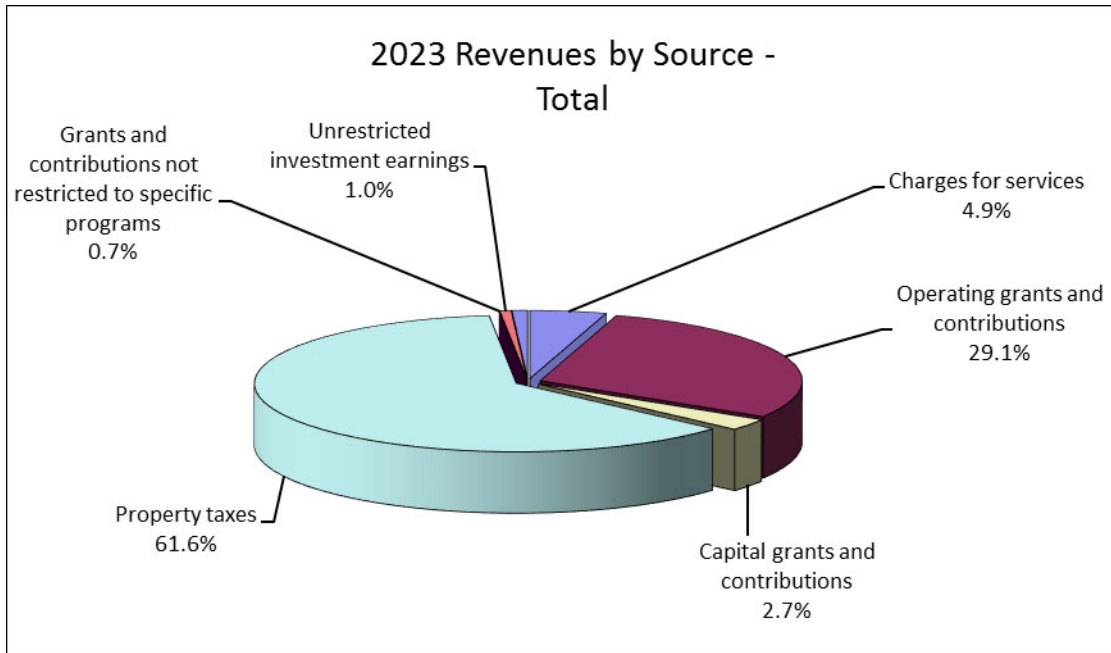
	June 30, 2023			Variance		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 1,125,438	\$ 58,615	\$ 1,184,053	\$ 324,551	28.8%	\$ 9,827 16.8%
Operating grants and contributions	6,977,072	-	6,977,072	1,302,951	18.7%	- -
Capital grants and contributions	651,520	-	651,520	651,520	100.0%	- -
General revenues:						
Property taxes, levied for general purposes	14,788,042	-	14,788,042	1,044,050	7.1%	- -
Grants and contributions not restricted to specific programs	166,415	-	166,415	112,048	67.3%	- -
Unrestricted investment earnings	230,399	153	230,552	212,741	92.3%	52 34.0%
Total revenues	<u>23,938,886</u>	<u>58,768</u>	<u>23,997,654</u>	<u>3,647,861</u>	<u>15.2%</u>	<u>9,879</u> <u>16.8%</u>
<b>Expenses</b>						
General government	2,066,822	-	2,066,822	573,979	27.8%	- -
Public safety	1,436,987	-	1,436,987	73,981	5.1%	- -
Public works	1,816,224	-	1,816,224	(27,821)	-1.5%	- -
Culture and recreation	894,688	-	894,688	317,012	35.4%	- -
Education	12,010,409	-	12,010,409	1,304,130	10.9%	- -
Regional School District No. 19	4,459,628	-	4,459,628	79,728	1.8%	- -
Interest expense	35,543	-	35,543	(5,177)	-14.6%	- -
Utility	-	78,262	78,262	-	-	2,705 3.5%
Total expenses	<u>22,720,301</u>	<u>78,262</u>	<u>22,798,563</u>	<u>2,315,832</u>	<u>10.2%</u>	<u>2,705</u> <u>3.5%</u>
Change in net position	1,218,585	(19,494)	1,199,091	<u>\$ 1,332,029</u>	<u>109.3%</u>	<u>\$ 7,174</u> <u>-36.8%</u>
Net position - beginning	<u>16,060,486</u>	<u>1,004,398</u>	<u>17,064,884</u>			
Net position - ending	<u>\$ 17,279,071</u>	<u>\$ 984,904</u>	<u>\$ 18,263,975</u>			
	June 30, 2022					
	Governmental Activities	Business-Type Activities	Total			
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 800,887	\$ 48,788	\$ 849,675			
Operating grants and contributions	5,674,121	-	5,674,121			
Capital grants and contributions	-	-	-			
General revenues:						
Property taxes, levied for general purposes	13,743,992	-	13,743,992			
Grants and contributions not restricted to specific programs	54,367	-	54,367			
Unrestricted investment earnings	17,658	101	17,759			
Loss on disposal of assets	-	-	-			
Total revenues	<u>20,291,025</u>	<u>48,889</u>	<u>20,339,914</u>			
<b>Expenses</b>						
General government	1,492,843	-	1,492,843			
Public safety	1,363,006	-	1,363,006			
Public works	1,844,045	-	1,844,045			
Culture and recreation	577,676	-	577,676			
Education	10,706,279	-	10,706,279			
Regional School District No. 19	4,379,900	-	4,379,900			
Interest expense	40,720	-	40,720			
Utility	-	75,557	75,557			
Total expenses	<u>20,404,469</u>	<u>75,557</u>	<u>20,480,026</u>			
Change in net position	<u>\$ (113,444)</u>	<u>\$ (26,668)</u>	<u>\$ (140,112)</u>			

**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

**Changes in Net Position (Continued)**



**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**GOVERNMENT-WIDE FINANCIAL ANALYSIS *(Continued)***

**Changes in Net Position *(Continued)***

Governmental activities increased the Town's net position by \$1,218,585 in the current year. Business-type activities decreased the Town's net position by \$19,494 in the current year. Total revenues for the Town's governmental activities increased by \$3,647,861 or 15.2% over the prior year and total expenses for the Town's governmental activities increased by \$2,315,832 or 10.2%. The increase in revenues and expenses was driven by an increase in on-behalf pension and OPEB revenues and expenses relating to the Town's participation in the Connecticut State Teachers' Retirement System (CT STRS). Although the Town is not legally required to contribute to CT STRS, the Town recognizes the proportionate share of the pension and OPEB expenses that have been attributed to current and former employees of the Town's school district. Total revenues for the Town's business-type activities increased by \$9,879 or 16.8% over the prior year and total expenses for the Town's business-type activities increased \$2,705 or 3.5%. There were no significant changes in operations of the Town's business-type activities.

**FINANCIAL ANALYSIS OF THE TOWN'S FUNDS**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. As of the close of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$7,536,918, an increase of \$498,573 in comparison with prior year.

*General Fund* - The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$2,565,616, while total fund balance was \$4,703,630. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. At the close of the current fiscal year, unassigned fund balance represented 12.5% of the Town's fiscal year 2024 original General Fund budgetary expenditure appropriations. Expressed another way, unassigned fund balance of the General Fund was sufficient to cover 1.5 months of General Fund operating expenditures. The fund balance of the Town's General Fund increased by \$421,216. This increase was primarily due favorable collections on property taxes, building permits and conveyance taxes. There were no significant changes in operating activities over the prior year.

*Capital Projects Fund* - At the end of the current fiscal year, the Town's Capital Projects Fund had a fund balance of \$368,569, an increase of \$30,630 over the prior year. The increase is primarily attributed to budgeted transfers in from the General Fund to fund current and future capital purchases.

*American Rescue Plan Fund* - The American Rescue Plan Fund was established to account for the receipt of Coronavirus State and Local Fiscal Recovery Fund grant funding provided by the American Rescue Plan Act. Unspent funds are reported as unearned until allowable expenditures are incurred. In the current year, grant revenue and related expenditures in the amount of \$935,280 were recognized.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The Town's original budget planned for the use of fund balance in the amount of \$490,230 to balance revenues and expenditures. No additional appropriations were authorized during the year. The actual change in the fund balance was a increase of \$512,367, resulting in an overall favorable budgetary variance of \$1,002,597.

**TOWN OF WILLINGTON, CONNECTICUT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

**GENERAL FUND BUDGETARY HIGHLIGHTS (Continued)**

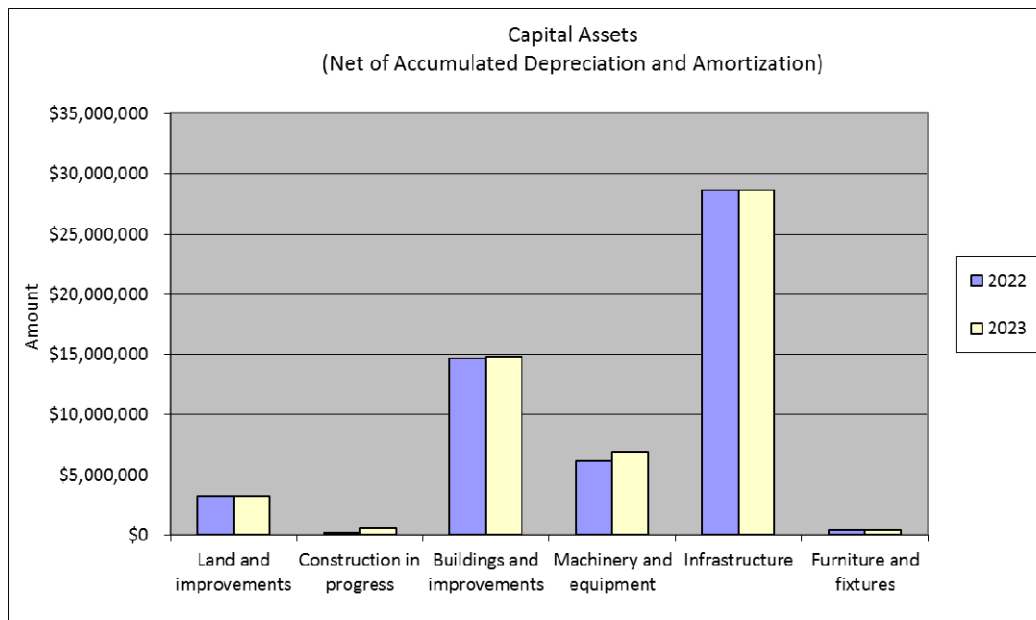
Actual revenues were \$774,771 more than budgeted and actual expenditures were \$227,826 less than budgeted. The revenue surplus was driven by better than expected collections on property taxes, State revenue sharing, building permits, conveyance taxes and interest received on short-term investments. Expenditures were under budget across all departments.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

The Town's investment in capital assets as of June 30, 2023 and 2022 totaled \$13,099,649 and \$12,806,051 respectively (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, land improvements, buildings and improvements, machinery and equipment, infrastructure, vehicles, furniture and fixtures. The total increase in the Town's investment in capital assets for the current fiscal year was \$293,598 or 2.3%. Major capital asset events during the current fiscal year consisted of depreciation and amortization expense of \$889,221, offset by capital additions of \$1,182,819. The following table is a two-year comparison of the investment in capital assets:

	Governmental Activities	Business-Type Activities	Total			
	2023	2023	2023	2022	\$ Variance	% Variance
Land and improvements	\$ 3,253,941	\$ -	\$ 3,253,941	\$ 3,253,941	\$ -	0.0%
Construction in progress	592,097	-	592,097	206,178	385,919	187.2%
Buildings and improvements	14,791,814	-	14,791,814	14,678,915	112,899	0.8%
Machinery and equipment	6,871,208	-	6,871,208	6,231,541	639,667	10.3%
Infrastructure	27,102,740	1,528,583	28,631,323	28,631,323	-	0.0%
Furniture and fixtures	415,312	-	415,312	422,597	(7,285)	-1.7%
Accumulated depreciation	(40,715,054)	(740,992)	(41,456,046)	(40,618,444)	(837,602)	2.1%
Totals	\$ 12,312,058	\$ 787,591	\$ 13,099,649	\$ 12,806,051	\$ 293,598	2.3%



**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**CAPITAL ASSET AND DEBT ADMINISTRATION *(Continued)***

**Capital Assets *(Continued)***

Additional information on the Town's capital assets can be found in Note 4 starting on page 36 of this report.

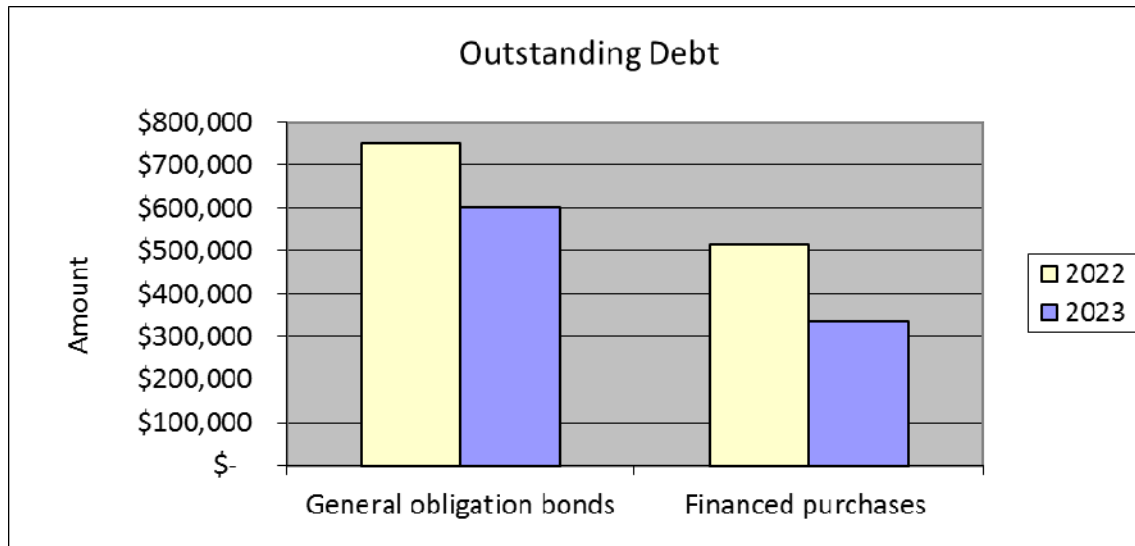
**Long-term Debt**

At the end of the current fiscal year, the Town had total bonded debt outstanding of \$600,000. This entire amount is comprised of debt backed by the full faith and credit of the Town. The Town's total bonded debt decreased by \$150,000 during the current fiscal year due to scheduled principal repayments. In addition, the Town had total liabilities from financed purchase arrangements of \$335,052 as of June 30, 2023.

The Town maintains an Aa3 rating from Moody's Investor Service for general obligation debt. State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation for the Town is significantly in excess of the Town's outstanding general obligation debt.

The following table is a two year comparison of long-term bonded debt:

	<b>Governmental Activities</b>		<b>\$ Variance</b>	<b>% Variance</b>
	<b>2023</b>	<b>2022</b>		
General obligation bonds	\$ 600,000	\$ 750,000	\$ (150,000)	-20.0%
Financed purchases	335,052	516,657	(181,605)	-35.2%
Totals	<u>\$ 935,052</u>	<u>\$ 1,266,657</u>	<u>\$ (331,605)</u>	-26.2%



Additional information on the Town's long-term debt can be found in Note 7 starting on page 38 of this report.

**TOWN OF WILLINGTON, CONNECTICUT**  
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- Inflationary trends in the region approximate national indices.
- For purposes of calculating property tax revenues, the assessor's grand list is used along with an estimated tax rate and an estimated rate of collection, with deductions for payment in lieu of taxes to be paid by the State on-behalf of certain taxpayers.
- The Town receives a significant amount of municipal aid from the State of Connecticut. Potential cuts in funding could negatively impact the Town's mill rate and/or the types and quality of services provided to its citizens.

The Town utilizes a five year capital improvement plan that projects peaks and valleys of fund balance levels for each year and also determines the amount of expenditures that are affordable for the upcoming year's budget. The Town, in essence, backs into the expenditure increase percentage that is affordable for the upcoming budget using an analysis that allows the Town to review revenues, operating expenditures, debt service expenditures and capital outlays for five years into the future. For peak years of expenditures, the Town determines that revenues plus available surplus are adequate to meet these obligations without the need for spikes in the tax rates.

The Town's fiscal year 2024 budget authorizes expenditure appropriations of \$20,454,665. The approved budget contemplates the use of fund balance in the amount of \$1,000,000 to reduce the overall impact on the Town's mill rate.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Town of Willington, Financial Division, 40 Old Farms Road, Willington, CT 06279.

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## **BASIC FINANCIAL STATEMENTS**

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**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**AS OF JUNE 30, 2023**

	<b>Primary Government</b>		
	<b>Governmental</b>	<b>Business-Type</b>	
	<b>Activities</b>	<b>Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 8,692,861	\$ 203,995	\$ 8,896,856
Investments	258,093	-	258,093
Receivables:			
Property taxes and interest	342,706	-	342,706
Grants and contracts	369,290	-	369,290
Other	4,042	-	4,042
Other assets	4,402	-	4,402
Rehabilitation loans receivable	627,302	-	627,302
Capital assets:			
Non-depreciable	3,218,270	-	3,218,270
Depreciable, net	9,093,788	787,591	9,881,379
Total assets	<u>22,610,754</u>	<u>991,586</u>	<u>23,602,340</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related	33,160	-	33,160
OPEB related	335,251	-	335,251
Total deferred outflows of resources	<u>368,411</u>	<u>-</u>	<u>368,411</u>
<b>LIABILITIES</b>			
Accounts payable	753,715	9,080	762,795
Accrued liabilities	642,192	-	642,192
Internal balances	2,398	(2,398)	-
Unearned revenue	1,011,644	-	1,011,644
Noncurrent liabilities:			
Due within one year	370,361	-	370,361
Due in more than one year	2,517,880	-	2,517,880
Total liabilities	<u>5,298,190</u>	<u>6,682</u>	<u>5,304,872</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related	42,234	-	42,234
OPEB related	348,547	-	348,547
Advanced property tax collections	11,123	-	11,123
Total deferred inflows of resources	<u>401,904</u>	<u>-</u>	<u>401,904</u>
<b>NET POSITION</b>			
Net investment in capital assets	11,375,768	787,591	12,163,359
Restricted:			
Rehabilitation loan program	795,850	-	795,850
Unrestricted	5,107,453	197,313	5,304,766
Total net position	<u>\$ 17,279,071</u>	<u>\$ 984,904</u>	<u>\$ 18,263,975</u>

*The accompanying notes are an integral part of these financial statements.*



**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2023**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position-		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary Government</b>							
Governmental activities:							
General government	\$ 2,066,822	\$ 339,927	\$ 81,145	\$ 125,958	\$ (1,519,792)	\$ -	\$ (1,519,792)
Public safety	1,436,987	380,353	68,461	370,550	(617,623)	-	(617,623)
Public works	1,816,224	230,112	312,749	135,676	(1,137,687)	-	(1,137,687)
Culture and recreation	894,688	71,085	310,587	13,620	(499,396)	-	(499,396)
Education	12,010,409	103,961	6,204,130	5,716	(5,696,602)	-	(5,696,602)
Regional School District No. 19	4,459,628	-	-	-	(4,459,628)	-	(4,459,628)
Interest expense	35,543	-	-	-	(35,543)	-	(35,543)
Total governmental activities	<u>22,720,301</u>	<u>1,125,438</u>	<u>6,977,072</u>	<u>651,520</u>	<u>(13,966,271)</u>	<u>-</u>	<u>(13,966,271)</u>
Business- type activities:							
Utility - water	<u>78,262</u>	<u>58,615</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(19,647)</u>	<u>(19,647)</u>
	<u>\$ 22,798,563</u>	<u>\$ 1,184,053</u>	<u>\$ 6,977,072</u>	<u>\$ 651,520</u>	<u>(13,966,271)</u>	<u>(19,647)</u>	<u>(13,985,918)</u>
General revenues:							
Property taxes, levied for general purposes					14,788,042	-	14,788,042
Grants and contributions not restricted to specific programs					166,415	-	166,415
Unrestricted investment earnings					230,399	153	230,552
Total general revenues					<u>15,184,856</u>	<u>153</u>	<u>15,185,009</u>
Change in net position					1,218,585	(19,494)	1,199,091
Net position - beginning					<u>16,060,486</u>	<u>1,004,398</u>	<u>17,064,884</u>
Net position - ending					<u>\$ 17,279,071</u>	<u>\$ 984,904</u>	<u>\$ 18,263,975</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**

BALANCE SHEET -  
GOVERNMENTAL FUNDS  
AS OF JUNE 30, 2023

	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>American Rescue Plan Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 6,082,755	\$ 463,857	\$ 667,176	\$ 1,479,073	\$ 8,692,861
Investments	101,144	-	-	156,949	258,093
Receivables:					
Property taxes	277,416	-	-	-	277,416
Interest on property taxes	65,290	-	-	-	65,290
Grants and contracts	2,225	114,867	-	252,198	369,290
Rehabilitation loans	-	-	-	627,302	627,302
Other	483	-	-	3,559	4,042
Due from other funds	167,947	179,618	-	211,096	558,661
Other assets	-	-	-	4,402	4,402
Total assets	<u>\$ 6,697,260</u>	<u>\$ 758,342</u>	<u>\$ 667,176</u>	<u>\$ 2,734,579</u>	<u>\$ 10,857,357</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 422,924	\$ 42,737	\$ -	\$ 91,808	\$ 557,469
Accrued liabilities	627,519	70	611	11,992	640,192
Due to other funds	393,112	-	-	167,947	561,059
Deposits payable	196,246	-	-	-	196,246
Unearned revenue	-	346,966	664,678	-	1,011,644
Total liabilities	<u>1,639,801</u>	<u>389,773</u>	<u>665,289</u>	<u>271,747</u>	<u>2,966,610</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - property taxes and interest	342,706	-	-	-	342,706
Advanced property tax collections	11,123	-	-	-	11,123
Total deferred inflows of resources	<u>353,829</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>353,829</u>
<b>FUND BALANCES</b>					
Nonspendable	-	-	-	4,402	4,402
Restricted	-	-	-	795,850	795,850
Committed	1,016,981	368,569	1,887	1,662,782	3,050,219
Assigned	1,121,033	-	-	-	1,121,033
Unassigned	2,565,616	-	-	(202)	2,565,414
Total fund balances	<u>4,703,630</u>	<u>368,569</u>	<u>1,887</u>	<u>2,462,832</u>	<u>7,536,918</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 6,697,260</u>	<u>\$ 758,342</u>	<u>\$ 667,176</u>	<u>\$ 2,734,579</u>	<u>\$ 10,857,357</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**RECONCILIATION OF THE BALANCE SHEET OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION**  
**AS OF JUNE 30, 2023**

Total fund balances for governmental funds		\$ 7,536,918
Total net position reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		12,312,058
Some of the Town's taxes and interest will be collected after year end, but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as unavailable revenues in the governmental funds.		342,706
Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period and, accordingly, are not reported as governmental fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position. Those liabilities consist of:		
Long-term debt:		
Bonds payable, net	\$ (601,238)	
Financed purchases	(335,052)	
Accrued interest payable	(2,000)	
Other long-term liabilities:		
Compensated absences	(350,185)	
Net pension liability	(74,845)	
Total OPEB liability	<u>(1,526,921)</u>	
Total long-term liabilities		(2,890,241)
Deferred outflows of resources resulting from changes in the components of the net pension liability and total OPEB liability are reported in the statement of net position.		<u>(22,370)</u>
Net position of governmental activities		<u><u>\$ 17,279,071</u></u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>General Fund</b>	<b>Capital Projects Fund</b>	<b>American Rescue Plan Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>					
Property taxes	\$14,653,898	\$ -	\$ -	\$ -	\$14,653,898
Intergovernmental	5,252,445	80,000	935,280	1,162,444	7,430,169
Charges for services	428,043	-	-	488,624	916,667
Investment income	190,658	17,542	1,040	21,159	230,399
Other	146,878	-	-	61,893	208,771
Total revenues	<u>20,671,922</u>	<u>97,542</u>	<u>936,320</u>	<u>1,734,120</u>	<u>23,439,904</u>
<b>EXPENDITURES</b>					
Current:					
General government	1,778,123	-	107,041	6,593	1,891,757
Public safety	145,656	-	433,330	1,038,151	1,617,137
Public works	1,449,760	-	91,961	10,358	1,552,079
Culture and recreation	284,933	-	290,848	189,412	765,193
Education	10,376,496	-	12,100	1,088,693	11,477,289
Regional School District No. 19	4,459,628	-	-	-	4,459,628
Debt service:					
Principal payments	248,499	-	-	83,106	331,605
Interest and fiscal charges	35,078	-	-	1,318	36,396
Capital outlays	70,041	210,162	-	530,044	810,247
Total expenditures	<u>18,848,214</u>	<u>210,162</u>	<u>935,280</u>	<u>2,947,675</u>	<u>22,941,331</u>
Excess (deficiency) of revenues over expenditures	1,823,708	(112,620)	1,040	(1,213,555)	498,573
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	143,250	-	1,319,242	1,462,492
Transfers out	(1,402,492)	-	-	(60,000)	(1,462,492)
Total other financing sources (uses)	<u>(1,402,492)</u>	<u>143,250</u>	<u>-</u>	<u>1,259,242</u>	<u>-</u>
Net changes in fund balances	421,216	30,630	1,040	45,687	498,573
Fund balances - beginning	<u>4,282,414</u>	<u>337,939</u>	<u>847</u>	<u>2,417,145</u>	<u>7,038,345</u>
Fund balances - ending	<u>\$ 4,703,630</u>	<u>\$ 368,569</u>	<u>\$ 1,887</u>	<u>\$ 2,462,832</u>	<u>\$ 7,536,918</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2023**

Net change in fund balances for governmental funds	\$ 498,573
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Total change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. The amount by which capital additions were offset by depreciation and amortization in the current period is as follows:

Expenditures for capital assets	\$ 1,182,819	
Depreciation and amortization expense	<u>(841,515)</u>	
Net adjustment		341,304

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. However, neither transaction has any effect on net position. The net effect of these differences in the treatment of long-term debt and related items is as follows:

Principal repayments:		
Bonds	150,000	
Financed purchases	<u>181,605</u>	
Net adjustment		331,605

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. However, in the statement of activities, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The net effect of such items is as follows:

Compensated absences	(34,738)	
Accrued interest	500	
Net pension liability	52,418	
Total OPEB liability	(14,052)	
Amortization of bond premiums	353	
Landfill post-closure costs	<u>6,400</u>	
		10,881

Certain revenues reported in the statement of activities do not provide current financial resources and, therefore, are reported as unavailable revenues in the governmental funds. This amount represents the change in unavailable revenue.	134,144
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Deferred outflows and inflows of resources resulting from changes in the components of the net pension liability and total OPEB liability are amortized as a component of pension and OPEB expense in the statement of activities.	<u>(97,922)</u>
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Change in net position of governmental activities	<u><u>\$ 1,218,585</u></u>
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*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**

## STATEMENT OF NET POSITION -

## PROPRIETARY FUNDS

AS OF JUNE 30, 2023

	<b>Business-Type Activities</b>
	<b>Utility Fund</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 203,995
Due from other funds	2,398
Total current assets	<u>206,393</u>
Noncurrent assets:	
Capital assets:	
Depreciable, net	<u>787,591</u>
Total assets	<u>993,984</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	<u>9,080</u>
Total liabilities	<u>9,080</u>
<b>NET POSITION</b>	
Investment in capital assets	787,591
Unrestricted	<u>197,313</u>
Total net position	<u>\$ 984,904</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION -**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2023**

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	<b>Business-Type Activities</b>
	<b>Utility Fund</b>
<b>OPERATING REVENUES</b>	
Charges for services	\$ 58,615
Total operating revenues	<u>58,615</u>
<b>OPERATING EXPENSES</b>	
Depreciation expense	47,706
Monitoring pump station	<u>30,556</u>
Total operating expenses	<u>78,262</u>
Operating loss	(19,647)
<b>NONOPERATING REVENUES</b>	
Interest income	<u>153</u>
Change in net position	(19,494)
Net position - beginning	<u>1,004,398</u>
Net position - ending	<u><u>\$ 984,904</u></u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF CASH FLOWS -**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Business-Type Activities</b>
	<b>Utility Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers	\$ 58,615
Payments for operating expenses	(24,616)
Net cash provided by operating activities	<u>33,999</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest income	<u>153</u>
Net increase in cash and cash equivalents	34,152
Cash and cash equivalents - beginning	<u>169,843</u>
Cash and cash equivalents - ending	<u><u>\$ 203,995</u></u>
Reconciliation of operating loss to net cash provided by operating activities:	
Operating loss	\$ (19,647)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation expense	47,706
Change in assets and liabilities:	
Accounts payable	9,080
Due to/from other funds	<u>(3,140)</u>
Net cash provided by operating activities	<u><u>\$ 33,999</u></u>

*The accompanying notes are an integral part of these financial statements.*



**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS -**  
**AS OF JUNE 30, 2023**

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	<b>Pension Trust Fund</b>
<b>ASSETS</b>	
Investments:	
Insurance contracts	\$ 574,385
Other	29,977
Total assets	<u>604,362</u>
<b>LIABILITIES</b>	
Benefits payable	<u>-</u>
<b>NET POSITION</b>	
Restricted for pension benefits	<u><u>\$ 604,362</u></u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2023**

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	<b>Pension Trust Fund</b>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 13,576
Employee	3,740
Total contributions	<u>17,316</u>
Investment earnings:	
Net change in the fair value of investments	<u>64,190</u>
Total additions	<u>81,506</u>
<b>DEDUCTIONS</b>	
Benefit payments	<u>-</u>
Total deductions	<u>-</u>
 Change in net position	 81,506
<b>NET POSITION</b>	
Restricted for pension benefits - beginning	<u>522,856</u>
Restricted for pension benefits - ending	<u><u>\$ 604,362</u></u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Town of Willington, Connecticut (the Town), have been prepared in conformity with accounting principles generally accepted in the United States of America, as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

**Financial Reporting Entity**

**History and Organization**

The Town of Willington, Connecticut, operates under the provisions of the general statutes of the State of Connecticut. The Board of Selectmen functions as the executive authority of the Town. The First Selectman, who is the chief executive officer, oversees the operations of the Town. The legislative power of the Town is vested in a Town Meeting. The Board of Finance is responsible for presenting a fiscal operating budget to the Town Meeting for approval. The Board of Education is responsible for the operation of the school system.

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component units as detailed below.

*Fiduciary Component Units* - The Town has established a single-employer defined benefit pension plan to provide retirement benefits to employees. The Town performs the duties of a governing board for the pension plan and makes contributions to the plan. The financial statements of the fiduciary component unit is reported as a Pension Trust Fund in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component unit.

**Jointly Governed and Related Organizations**

The Town is a member of Regional School District No. 19 (the District), which is located in the Mansfield, Connecticut. The District provides educational services for the grade 9 through 12 populations within its member towns. The activities of the District are primarily supported by assessments made to member towns. In addition to annual member assessments, the Town is contingently liable for its pro-rata share of the District's outstanding bonds (see Note 7). The District is governed by an elected Board of Education and issues publicly available financial reports.

The Town is a member of the Mid-Northeast Recycling Operating Committee (the Committee). The Committee was established to provide regional household chemical waste recycling services to member towns. Each member town appoints a representative to serve on the Committee. The activities of the Committee are included as an Custodial Fund in the basic financial statements of the Town of Mansfield, Connecticut.

The Town is a member of the Eastern Highlands Health District (the District). The District is a governmental entity established under Connecticut statutes for the purpose of providing local public health services. Each member town appoints a representative to serve on the Board of Directors of the District. The District issues publicly available financial reports.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Financial Reporting Entity *(Continued)***

**Jointly Governed and Related Organizations *(Continued)***

The Town is responsible for appointing members to the Board of the Willington Housing Authority. The Town's accountability for this organization does not extend beyond making the appointments.

**Government-wide and Fund Financial Statements**

**Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities, however interfund services provided and used are not eliminated in the process of consolidation. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

**Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The Town reports the following major governmental funds:

*General Fund* - This fund is the Town's primary operating fund. It accounts for all financial resources of the government, except those required to be accounted for in another fund.

*Capital Projects Fund* - This fund is used to account for revenues and expenditures associated with the construction of Town facilities and infrastructure.

*American Rescue Plan Fund* - This fund is used to account for revenues and expenditures associated with the American Rescue Plan Act funds awarded to the Town.

The Town reports the following proprietary fund:

*Utility Fund* - This enterprise fund is used to account for the operations of the Town's water facility similar to those often found in the private sector. These funds are accounted for on the accrual basis of accounting.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Government-wide and Fund Financial Statements *(Continued)***

**Fund Financial Statements *(Continued)***

In addition, the Town reports the following fiduciary fund types:

*Pension Trust Fund* - This fund is used to account for resources held in trust for the members and beneficiaries of the Town's defined benefit pension plan.

**Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, and post-employment benefits are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the Town the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). All other revenue items are considered to be measurable and available only when the cash is received.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Utility Fund are charges to customers for services. Operating expenses for proprietary funds include the cost of monitoring pump stations and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balances**

**Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the Town's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

**Investments**

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are reported at cost or amortized cost. Investments in certain external investment pools that meet specific criteria for measuring its investments at amortized cost are reported at amortized cost. Investments in insurance contracts are measured by the Town at contract value. All other investments in external investment pools and investments with maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

**Property Taxes**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Taxes not paid within 30 days of the due date are subject to an interest charge of 1.5% per month. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date. Based on historical collection experience and other factors, the Town has not established an allowance for uncollectible taxes and related interest receivable as of June 30, 2023.

**Inventories and Prepaids**

Inventories are reported at cost using the first-in first-out (FIFO) method, except for USDA donated commodities, which are recorded at market value. Inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and the fund financial statements.

**Capital Assets**

Capital assets, which include property, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 for infrastructure assets, more than \$500 for technology equipment and more than \$1,000 for all other assets and an estimated useful life of at least 10 years. As the Town constructs or acquires capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increase its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balances *(Continued)***

**Capital Assets *(Continued)***

Capital assets of the Town are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	20-50
Buildings and improvements	20-50
Machinery and equipment	10
Vehicles	10
Infrastructure	12-50
Furniture and fixtures	10

**Unearned Revenue**

Unearned revenue represents a liability for resources that have been received but not yet earned.

**Deferred Outflows and Inflows of Resources**

Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and deferred inflows of resources represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an outflow or inflow of resources until that time.

Deferred outflows and inflows of resources consists of deferred charges on pension and OPEB expenses reported in the government-wide statement of net position. Deferred charges on pension and OPEB expenses are amortized as a component of pension and OPEB expense on a systematic and rational basis. Deferred inflows of resources also consist of revenue that is considered unavailable under the modified accrual basis of accounting and deferred charges on pension and OPEB expenses. Unavailable revenue is reported in the governmental funds balance sheet and is recognized as inflows of resources in the period that the amounts become available.

**Long-term Obligations**

***Long-term Debt***

The applicable accounting standards define debt as a liability that arises from a contractual obligation to pay cash, or other assets that may be used in lieu of cash, in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. For disclosure purposes, debt does not include accounts payable or leases, except for contracts reported as financed purchase of the underlying assets.

In the government-wide financial statements, long-term debt is reported as liabilities in the statement of net position. Premiums and discounts on long-term debt are deferred and amortized over the life of the related debt using the effective interest rate method and the debt is reported net of any unamortized premium or discount. In the governmental fund financial statements, premiums and discounts are recognized in the current period.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Assets, Liabilities, Deferred Outflow and Inflows of Resources and Net Position/Fund Equity *(Continued)***

**Long-term Obligations *(Continued)***

***Long-term Debt (Continued)***

In the governmental fund financial statements, debt premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

***Leases (as Lessee)***

The Town recognizes a lease liability and an intangible right-to-use lease asset (lease asset) for a noncancellable lease in the government-wide financial statements. The Town recognizes lease liabilities with an initial, individual value of \$20,000 or more. At the commencement of a lease, the Town initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments. The Town uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Town generally uses its estimated incremental borrowing rate as the discount rate for leases. The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Town reasonably certain to exercise. The Town monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt and other long-term obligations on the statement of net position.

***Compensated Absences***

Eligible employees can accumulate vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement pursuant to the terms of the applicable union contract. Sick leave and vacation leave expenditures are recognized in the governmental fund financial statements in the current year to the extent they have matured; that is, only the amounts of reimbursable unused vacation leave or sick leave payable to employees who had terminated their employment as of the end of the fiscal year are recognized. Amounts are typically liquidated by the General Fund.

Vacation and sick leave benefits to be paid in future periods are accrued when earned by employees in the government-wide financial statements.



**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Assets, Liabilities, Deferred Outflow and Inflows of Resources and Net Position/Fund Equity *(Continued)***

**Net Position**

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

*Net investment in capital assets* - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets. Deferred outflows and inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related are also included in this component of net position.

*Restricted net position* - This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on the use of those assets either by external parties or by law through constitutional provision or enabling legislation.

*Unrestricted net position* - This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's practice to consider restricted net position to have been depleted before unrestricted net position is applied.

**Fund Balance**

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The Town's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes.

*Nonspendable* - Amounts that cannot be spent because they are not in spendable form or they are legally or contractually required to be maintained intact.

*Restricted* - Constraints are placed on the use of resources that are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through enabling legislation.

*Committed* - Amounts can only be used for specific purposes pursuant to constraints adopted by a formal resolution by Town Meeting (the highest level of decision making authority of the Town) and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action. The formal action required to be taken by Town Meeting to commit fund balance includes formal voting procedures.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES *(Continued)***

**Assets, Liabilities, Deferred Outflow and Inflows of Resources and Net Position/Fund Equity *(Continued)***

**Fund Balance *(Continued)***

*Assigned* - Amounts are constrained by the government's intent to be used for specific purposes, but are not restricted or committed. The Town Treasurer has been authorized by the Board of Finance to assign Fund Balance as needed to meet the obligations of the Town, with the exception of those amounts assigned by the Board of Finance during the Town's annual budgeting process.

*Unassigned* - Residual classification for the General Fund or amounts necessary in other governmental funds to eliminate otherwise negative fund balance amounts in the other four categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. In accordance with the Town's policy, the Town uses restricted resources first, then unrestricted resources as needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Interfund Activity**

During the course of operations the Town has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. Further, certain activity occurs during the year involving transfers of resources between funds reported at gross amounts as transfers in/out. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

**Cash Deposits**

**Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2023, \$3,407,452 of the Town's bank balance of \$4,154,540 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 3,066,707
Uninsured and collateralized with securities held by the pledging bank's trust department or agent but not in the Town's name	<u>340,745</u>
	<u><u>\$ 3,407,452</u></u>

All of the Town's deposits are in qualified public institutions as defined by Connecticut state statute. Under this statute, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

A reconciliation of the carrying value of the Town's cash deposits as of June 30, 2023 is as follows:

Government-wide statement of net position:	
Cash and cash equivalents	\$ 8,896,856
Add: certificates of deposit classified as investments	258,093
Less: investments classified as cash equivalents	<u>(5,428,868)</u>
Total cash deposits	<u><u>\$ 3,726,081</u></u>

**Investments**

A reconciliation of the Town's investments as of June 30, 2023 is as follows:

Government-wide statement of net position:	
Investments	\$ 258,093
Statement of fiduciary net position:	
Investments	574,385
Less: certificates of deposit classified as investments	(258,093)
Add: investments classified as cash equivalents	<u>5,428,868</u>
	<u><u>\$ 6,003,253</u></u>

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 2 - CASH DEPOSITS AND INVESTMENTS *(Continued)***

**Investments *(Continued)***

As of June 30, 2023, the Town's investments consisted of the following:

<u>Investment Type</u>	<u>Valuation Basis</u>	<u>Credit Rating</u>	<u>Value</u>	<u>Investment Maturities (In Years) Less Than 1</u>
Debt Securities:				
<i>Government-wide statement of net position:</i>				
Short-term Investment Fund (STIF)	Amortized cost	AAA	\$ 5,428,868	<u>\$ 5,428,868</u>
Other Investments:				
<i>Statement of fiduciary net position:</i>				
Pooled separate accounts	Contract value		<u>574,385</u>	
			<u>\$ 6,003,253</u>	

Because investments in the Short-term Investment Fund have a weighted average maturity of less than 90 days, it has been presented as an investment with a maturity of less than one year.

**Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. To the extent possible, the Town's practice is to match its investments with anticipated cash flow requirements.

**Credit Risk**

The Town has no investment policy that would further limit its investment choices beyond those limited by Connecticut state statutes. Connecticut state statutes permit the Town to invest in (1) obligations of the United States, including its instrumentalities and agencies; (2) in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating service; (3) in shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations; (4) or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. Other provisions of the statutes cover specific municipal funds with particular investment authority. The provisions of the statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, the investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 2 - CASH DEPOSITS AND INVESTMENTS *(Continued)***

**Investments *(Continued)***

**Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. The Town's investments in external investment pools and insurance contracts are not evidenced by securities and are therefore not exposed to custodial credit risk.

**Concentrations of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from concentration of credit risk disclosures. As of June 30, 2023, none of the Town's governmental activities investments, in any one issuer that is subject to concentration of credit risk disclosures, exceeded 5.0% or more of the total investments reported for the Town's governmental activities. As of June 30, 2023, more than 5.0% of the Town's investments within the fiduciary statement of net position were invested in the following:

<u>Issuer</u>	<u>Investment</u>	<u>Value</u>	<u>% of Plan Investments</u>
Voya Retirement Insurance and Annuity Company	GAC - JP Morgan U.S. Equity Fund - R2	\$ 240,717	41.9%
Voya Retirement Insurance and Annuity Company	GAC - American Funds Fundamental Investors - R3	187,302	32.6%
Voya Retirement Insurance and Annuity Company	GAC - Fixed Account	146,366	25.5%

**NOTE 3 - LOANS RECEIVABLES**

The Town administers a Residential Rehabilitation Loan Program for low to moderate income families. The loans bear an interest rate of 0%. Repayment of the loans is deferred, but the loans become due and payable upon sale or transfer of the property, the owner's demise, or when the subject property is no longer the applicant's principal place of residence. The notes may be paid in full or in part by the borrower at any time without penalty. As of June 30, 2023, loans receivable totaled \$627,302 under this program.

**TOWN OF WILLINGTON, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

**NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the Town's governmental activities for the year ended June 30, 2023 consisted of the following:

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets, not being depreciated:				
Land	\$ 2,626,173	\$ -	\$ -	\$ 2,626,173
Construction in progress	206,178	385,919	-	592,097
Total capital assets, not being depreciated	<u>2,832,351</u>	<u>385,919</u>	<u>-</u>	<u>3,218,270</u>
Capital assets, being depreciated:				
Land improvements	627,768	-	-	627,768
Buildings and improvements	14,678,915	112,899	-	14,791,814
Vehicles, machinery and equipment	6,231,541	684,001	(44,335)	6,871,207
Infrastructure	27,102,740	-	-	27,102,740
Furniture and fixtures	422,597	-	(7,285)	415,312
Total capital assets, being depreciated	<u>49,063,561</u>	<u>796,900</u>	<u>(51,620)</u>	<u>49,808,841</u>
Less accumulated depreciation:				
Land improvements	440,313	31,388	-	471,701
Buildings and improvements	10,951,469	182,309	-	11,133,778
Vehicles, machinery and equipment	4,211,724	428,513	(44,335)	4,595,902
Infrastructure	23,917,313	196,834	-	24,114,147
Furniture and fixtures	404,339	2,471	(7,285)	399,525
Total accumulated depreciation	<u>39,925,158</u>	<u>841,515</u>	<u>(51,620)</u>	<u>40,715,053</u>
Total capital assets, being depreciated, net	<u>9,138,403</u>	<u>(44,615)</u>	<u>-</u>	<u>9,093,788</u>
Governmental activities capital assets, net	<u>\$ 11,970,754</u>	<u>\$ 341,304</u>	<u>\$ -</u>	<u>\$ 12,312,058</u>

Capital asset activity for the Town's business-type activities for the year ended June 30, 2023 consisted of the following:

<b>Business-type Activities</b>	<b>Ending Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets, being depreciated:				
Infrastructure	\$ 1,528,583	\$ -	\$ -	\$ 1,528,583
Total capital assets, being depreciated	<u>1,528,583</u>	<u>-</u>	<u>-</u>	<u>1,528,583</u>
Less accumulated depreciation:				
Infrastructure	693,286	47,706	-	740,992
Total accumulated depreciation	<u>693,286</u>	<u>47,706</u>	<u>-</u>	<u>740,992</u>
Total capital assets, being depreciated, net	<u>835,297</u>	<u>(47,706)</u>	<u>-</u>	<u>787,591</u>
Business-type activities capital assets, net	<u>\$ 976,271</u>	<u>\$ (47,706)</u>	<u>\$ -</u>	<u>\$ 787,591</u>

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 4 - CAPITAL ASSETS *(Continued)***

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 70,949
Public safety	126,535
Public works	351,068
Culture and recreation	149,862
Education	<u>143,101</u>
Total depreciation and amortization expense - governmental activities	<u><u>\$ 841,515</u></u>
Business-type Activities:	
Utility - water	<u>\$ 47,706</u>
Total depreciation and amortization expense - business-type activities	<u><u>\$ 47,706</u></u>

**NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund receivable and payable balances at June 30, 2023 are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
<b>Governmental Funds</b>		
General Fund	Nonmajor Governmental Funds	\$ 167,947
Utility Fund	General Fund	2,398
Capital Projects Fund	General Fund	179,618
Nonmajor Governmental Funds	General Fund	<u>211,096</u>
Total due from/to other funds		<u><u>\$ 561,059</u></u>

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 6 - INTERFUND TRANSFERS**

The following is a summary of interfund transfers for the year ended June 30, 2023:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
<b>Governmental Funds</b>		
Capital Projects Fund	General Fund	\$ 83,250
	Nonmajor Governmental Funds	60,000
		<u>143,250</u>
Nonmajor Governmental Funds	General Fund	<u>1,319,242</u>
Total transfers		<u><u>\$ 1,462,492</u></u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) account for unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 7 - LONG-TERM LIABILITIES**

**Changes in Long-term Liabilities**

Changes in the Town's long-term liabilities for the year ended June 30, 2023, are as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
<i>Long-term Debt:</i>					
Bonds payable:					
General obligation bonds	\$ 750,000	\$ -	\$ (150,000)	\$ 600,000	\$ 150,000
Unamortized bond premium	1,591	-	(353)	1,238	-
Total bonds payable	<u>751,591</u>	<u>-</u>	<u>(150,353)</u>	<u>601,238</u>	<u>150,000</u>
Financed purchases	516,657	-	(181,605)	335,052	96,261
<i>Other Long-term Liabilities:</i>					
Compensated absences	315,447	49,935	(15,197)	350,185	124,100
Landfill post-closure care liability	6,400	-	(6,400)	-	-
Net pension liability (see Note 8)	127,263	-	(52,418)	74,845	-
Total OPEB liability (see Note 9)	<u>1,512,869</u>	<u>14,052</u>	<u>-</u>	<u>1,526,921</u>	<u>-</u>
	<u><u>\$ 3,230,227</u></u>	<u><u>\$ 63,987</u></u>	<u><u>\$ (405,973)</u></u>	<u><u>\$ 2,888,241</u></u>	<u><u>\$ 370,361</u></u>

Long-term liabilities are typically liquidated in the General and Other Governmental Funds.

**General Obligation Bonds**

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations of the Town for which full faith and credit are pledged and payable from taxes levied on all taxable properties located within the Town.



**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 7 - LONG-TERM LIABILITIES *(Continued)***

**General Obligation Bonds**

A summary of general obligation bonds outstanding at June 30, 2023 is as follows:

<u>Bond Issue</u>	<u>Final Maturity Dates</u>	<u>Interest Rates</u>	<u>Amount Outstanding</u>
<b>Governmental Activities</b>			
2006 General obligation bonds	2027	3.625 - 5.5%	<u>\$ 600,000</u>

**Financed Purchases**

The Town has entered into financed purchase contracts for the acquisition of capital assets. The contracts include non-appropriation clauses and provide the obligors with security interests in the underlying assets in the event of default. Ownership of the underlying assets are transferred to the Town at the end of the contract. The Town makes equal annual payments of principal and interest at an interest rates ranging from 1.6% to 2.4% through various maturity dates.

**Legal Debt Limit**

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the statute. Further, the statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The statute does exclude from the Town's aggregate debt calculation any debt issued (a) in anticipation of taxes; (b) for water, gas, or electricity supply, electric demand response, conservation and load management, distributed generation, renewable energy projects, cable, wire, and pipe subway construction, underground cable, wire, and pipe conduit construction, constructing and operating a municipal community antenna television system, or a combination of such projects; (c) in anticipation of public improvement benefit assessment revenue; (d) in anticipation of state or federal grant funding; (e) for water pollution control projects in order to meet the energy and environmental protection commissioner's abatement order requirements; and debt issued (f) for which funds have been placed in escrow (from the proceeds of refunding bonds, notes, or other obligations or other municipal funds) in an amount sufficient, together with investment earnings, to provide for the payment when due of the principal of and interest on such debt. The Town did not exceed this statutory debt limitation as of June 30, 2023.

**Shared Debt**

The Town is contingently liable for its pro-rata share of Regional School District No. 19's (the District) outstanding debt. As of June 30, 2023, the District's outstanding bonds totaled \$1,675,000, with 18.66%, or \$385,083 representing the Town's share. Regional School District No. 19 has no authorized, unissued debt as of June 30, 2023.

**Authorized, Unissued Debt**

As of June 30, 2023, the Town had no authorized but unissued debt.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS (Continued)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 7 - LONG-TERM LIABILITIES (Continued)**

**Long-term Debt Service Requirements**

Annual debt service requirements to maturity on long-term debt are as follows as of June 30, 2023:

Year ending June 30:	Governmental Activities			
	General Obligation Bonds		Financed Purchases	
	Principal	Interest	Principal	Interest
2024	\$ 150,000	\$ 21,000	\$ 96,261	\$ 5,919
2025	150,000	15,000	64,793	4,036
2026	150,000	9,000	66,025	2,803
2027	150,000	3,000	58,109	1,546
2028	-	-	49,864	616
	<u>\$ 600,000</u>	<u>\$ 48,000</u>	<u>\$ 335,052</u>	<u>\$ 14,920</u>

**NOTE 8 - PENSION PLANS**

The Town accounts for activity relating to two defined benefit pension plans, (1) the Town of Willington Pension Plan (the Town Plan), and 2) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2023, the plans had the following balances reported in the Town's government-wide financial statements:

	Net Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	On Behalf Revenues	Pension Expense
Town Pension Plan	\$ 74,845	\$ 33,160	\$ 42,234	\$ -	\$ 24,307
Connecticut Teachers' Retirement System (proportionate share)	-	-	-	1,604,850	1,604,850
	<u>\$ 74,845</u>	<u>\$ 33,160</u>	<u>\$ 42,234</u>	<u>\$ 1,604,850</u>	<u>\$ 1,629,157</u>

Detailed disclosures for each plan follow.

**Town Pension Plan**

**Plan Description**

*Plan administration* - The Town administers a single-employer defined benefit pension plan that provides pensions for all employees of the Town who have attained age 18, excluding Board of Education employees and appointed or elected officials. The Plan is considered to be part of the Town's financial reporting entity. The Plan does not issue a publicly available financial report.

*Plan membership* - At June 30, 2023, pension plan membership consisted of 2 active members.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 8 - PENSION PLANS *(Continued)***

**Town Pension Plan *(Continued)***

**Plan Description *(Continued)***

*Benefits provided* - The Town provides retirement and death benefits. Retirement benefits for plan members are calculated as 1.667% of the member's highest 5-year average salary, excluding compensation earned in the last 5 years prior to retirement, times the member's years of service. Plan members are eligible to retire at age 65. Death benefits equal up to 100 times the participant's anticipated monthly pension and are provided by insurance policies purchased by the Plan.

*Contributions* - The Town establishes contribution rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The Town is required to contribute the difference between the actuarially determined rate and the contribution rate of plan members. For the year ended June 30, 2023, the actuarially determined contribution was \$24,290 and the actual contribution was \$13,576.

**Summary of Significant Accounting Policies**

*Investment policy* - The Plan's policy in regard to the allocation of invested assets is established and may be amended by the Town. It is the policy of the Town to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The Plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the target asset allocation as of June 30, 2023:

<u>Asset Class</u>	<u>Target Allocation</u>
Domestic Equity	60.0%
Fixed Income	30.0%
Insurance Contracts	10.0%

*Concentrations* - As of June 30, 2023, more than 5% of the Town's investments within the Pension Trust Fund were invested in the following:

<u>Issuer</u>	<u>Investment</u>	<u>Value</u>	<u>% of Plan Investments</u>
Voya Retirement Insurance and Annuity Company	GAC - JP Morgan U.S. Equity Fund - R2	\$ 240,717	41.9%
Voya Retirement Insurance and Annuity Company	GAC - American Funds Fundamental Investors - R3	187,302	32.6%
Voya Retirement Insurance and Annuity Company	GAC - Fixed Account	146,366	25.5%

*Rate of return* - For the year ended June 30, 2023 the annual money-weighted rate of return on pension plan investments, net of pension plan investment expenses, was 7.23%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 8 - PENSION PLANS *(Continued)***

**Town Pension Plan *(Continued)***

**Net Pension Liability**

The components of the net pension liability of the Town Plan as June 30, 2023 were as follows:

Total pension liability	\$ 679,207
Plan fiduciary net position	(604,362)
Town's net pension liability - Town Plan	<u>\$ 74,845</u>
Plan fiduciary net position as a percentage of the total pension liability	88.98%

The components of the change in the net pension liability of the Town Plan for the year ended June 30, 2023 were as follows:

	<u>Increase (Decrease)</u>		
	<u>Total Pension Liability (a)</u>	<u>Plan Fiduciary Net Position (b)</u>	<u>Net Pension Liability (a) - (b)</u>
Balance as of June 30, 2022	\$ 650,119	\$ 522,856	\$ 127,263
Changes for the year:			
Service cost	11,558	-	11,558
Interest	46,317	-	46,317
Actuarial (gains) losses	(28,787)	-	(28,787)
Contributions - employer	-	13,576	(13,576)
Contributions - employee	-	3,740	(3,740)
Net investment income	-	64,190	(64,190)
Benefit payments, including refunds	-	-	-
Administrative expense	-	-	-
Net changes	<u>29,088</u>	<u>81,506</u>	<u>(52,418)</u>
Balance as of June 30, 2023	<u>\$ 679,207</u>	<u>\$ 604,362</u>	<u>\$ 74,845</u>

*Actuarial assumptions* - The total pension liability was determined by an actuarial valuation as of June 30, 2023, using the following actuarial assumptions, applied to all periods in the measurement.

Inflation	2.0%
Salary increases	4.0%, average, including inflation
Investment rate of return	7.0%, net of pension plan investment expense, including inflation

Mortality rates were based on the IRS 2023 Applicable Mortality Table as prescribed by IRC 417 (e)2022.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 8 - PENSION PLANS *(Continued)***

**Town Pension Plan *(Continued)***

**Net Pension Liability *(Continued)***

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Domestic Equity	60.0%	8.0%
Fixed Income	30.0%	4.0%
Insurance Contracts	10.0%	1.0%

*Discount rate* - The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Town contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the net pension liability to changes in the discount rate* - The following presents the net pension liability of the Town, calculated using the discount rate of 7.0%, as well as what the Town's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount</u>	<u>1% Increase</u>
Net pension liability	\$ 112,215	\$ 74,845	\$ 32,624

**Pension Expense and Deferred Outflows and Inflows of Resources**

The Town recognized pension expense of \$24,307 for the year ended June 30, 2023.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 8 - PENSION PLANS *(Continued)***

**Town Pension Plan *(Continued)***

**Pension Expense and Deferred Outflows and Inflows of Resources *(Continued)***

At June 30, 2023, the Town reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Deferrals</u>
Differences between expected and actual experience	\$ 22,829	\$ 42,234	\$ (19,405)
Changes of assumptions	8,429	-	8,429
Net difference between projected and actual earnings on pension plan investments	1,902	-	1,902
Total	<u>\$ 33,160</u>	<u>\$ 42,234</u>	<u>\$ (9,074)</u>

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows:

Year ended June 30,	
2024	\$ (94)
2025	(1,540)
2026	12,351
2027	(8,994)
2028	(3,598)
Thereafter	(7,199)
	<u>\$ (9,074)</u>

**Payable to the Pension Plan**

At June 30, 2023, there was no outstanding Town contributions to the pension plan required for the year ended June 30, 2023.

**Connecticut Teachers' Retirement System**

**Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

Teachers, principals, superintendents or supervisors engaged in the service of public schools are provided with pensions through the Connecticut Teachers' Retirement System - a cost sharing multi-employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 8 - PENSION PLANS *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Benefit Provisions**

The Plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

*Normal Retirement:* Retirement benefits for the employees are calculated as 2.0% of the average annual salary times the years of credited service (maximum benefit is 75.0% of average annual salary during the 3 years of highest salary). In addition, amounts derived from the accumulation of the 6.0% contributions made prior to July 1, 1989 and voluntary contributions are payable.

*Early Retirement:* Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service. Benefit amounts are reduced by 6.0% per year for the first 5 years preceding normal retirement age and 4.0% per year for the next 5 years preceding normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3% per year by which retirement precedes normal retirement date.

*Minimum Benefit:* Effective January 1, 1999, Public Act 98-251 provides a minimum monthly benefit of \$1,200 to teachers who retire under the normal retirement provisions and who have completed at least 25 years of full time Connecticut service at retirement.

*Disability Retirement:* Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required to be eligible for non-service related disability. Disability benefits are calculated as 2.0% per year of service times the average of the highest three years of pensionable salary, but not less than 15.0%, nor more than 50.0%. In addition, disability benefits under this Plan (without regard to cost-of-living adjustments) plus any initial award of Social Security benefits and workers' compensation cannot exceed 75.0% of average annual salary. A plan member who leaves service and has attained 10 years of service will be entitled to 100.0% of the accrued benefit as of the date of termination of covered employment. Benefits are payable at age 60, and early retirement reductions are based on the number of years of service the member would have had if they had continued work until age 60.

*Pre-Retirement Death Benefit:* The plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

**Contributions**

*State of Connecticut* - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State are amended and certified by the TRB and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amounts to finance any unfunded accrued liability.

*Employers* - School District employers are not required to make contributions to the Plan, as contributions are required only from employees and the State.

*Employees* - Effective January 1, 2018, each teacher is required to contribute 7.0% of pensionable salary for the pension benefit.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 8 - PENSION PLANS *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Administrative Expenses**

Administrative costs of the plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

**Basis of Presentation**

The components associated with pension expense and deferred outflows and inflows of resources have been determined based on fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2022. The net pension liability has been calculated using the audited amounts. TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at [www.ct.gov](http://www.ct.gov).

The accounting standards require participating employers to recognize their proportional share of the collective net pension liability, deferred outflows and inflows of resources and pension expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

**Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort for each participating employer. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to Town totaled 0.091% as of the most recent measurement date.

**Collective Net Pension Liability**

The following summarizes the collective net pension liability of the State for the TRS as of June 30, 2022, the measurement date, in addition to the Town's and State's proportionate shares of the collective net pension liability that is attributed to the Town:

Collective Net Pension Liability of the State for the TRS		<u>\$ 18,310,559,000</u>
	<u>Proportion</u>	<u>Proportionate Share</u>
Town's proportionate share of the Collective Net Pension Liability	0.000%	<u>\$ -</u>
State's proportionate share of the Collective Net Pension Liability attributed to the Town	0.091%	<u>\$ 16,605,000</u>



**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 8 - PENSION PLANS *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Collective Pension Expense**

The Town's expected contribution effort for allocation purposes totaled \$1,309,149 or 0.091% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2023.

The collective pension expense includes certain current period changes in the collective net pension liability, projected earnings on pension plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the collective pension expense attributed to the Town totaled \$1,604,850 or 0.091% of the total collective pension expense and has been recognized as an operating contribution and related education expenses in the statement of activities for the year ended June 30, 2023.

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.00% - 6.50%, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation
Administrative expenses	\$0 assumption as expenses are paid for by the General Assembly

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females at ages 82 and above, projected generationally with MP-2019 for the period after service retirement.

Future cost-of-living increases for teachers who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5.0% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6.0% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5.0% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3.0%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

**Long-Term Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 8 - PENSION PLANS *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Long-Term Rate of Return *(Continued)***

The current capital market assumptions and the target asset allocation as provided by the Treasurer's Office are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Domestic Equity Fund	20.0%	5.6%
Developed Market Intl. Stock Fund	11.0%	6.4%
Emerging Market Intl. Stock Fund	9.0%	7.9%
Core Fixed Income Fund	13.0%	0.8%
Emerging Market Debt Fund	5.0%	3.8%
High Yield Bond Fund	3.0%	3.4%
Real Estate Fund	19.0%	5.2%
Private Equity	10.0%	9.4%
Private Credit	5.0%	6.5%
Alternative Investments	3.0%	3.1%
Liquidity Fund	2.0%	-0.4%
	<u>100%</u>	

**Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

The Town accounts for activity relating to two other post-employment benefits plans, (1) the Town of Willington Other Post-Employment Benefit Plan and (2) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2023, the two plans had the following balances reported in the Town's government-wide financial statements:

	<b>Total OPEB Liability</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>On Behalf Revenues</b>	<b>OPEB Expense</b>
Town Other Post-employment Benefits Plan	\$ 1,526,921	\$ 335,251	\$ 348,547	\$ -	\$ 113,354
Connecticut Teachers' Retirement System (proportionate share)	-	-	-	87,654	87,654
	<u>\$ 1,526,921</u>	<u>\$ 335,251</u>	<u>\$ 348,547</u>	<u>\$ 87,654</u>	<u>\$ 201,008</u>

Detailed disclosures for each plan follow.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Town Other Post-employment Benefits Plan**

**Plan Description**

The Town's Board of Education administers an other post-employment benefits program, which is a single-employer defined benefit plan. Teachers covered under the union contract are eligible to receive other post-employment benefits. The Board of Education pays 1% per every year of service of the post-retirement costs for teachers hired before September 1, 1989 for five years until the retiree reaches age 65. Actuarial valuations involve estimates of the fair value of reported amounts and assumptions about the probability of occurrence of future events. Assumptions include future employment, mortality, and healthcare and other cost trends.

**Benefits Provided**

The benefits include individual, two person, or family coverage under the Connecticare Health Plan (or equivalent), including hospitalization, surgical, prescriptions, dental and major medical. Eligible teachers, who choose to participate, must pay the same percentage of the premium cost as full time employees covered by this agreement, less the 1% per year of service contribution paid by the Town.

Currently, the State Teachers' Retirement Board will subsidize a portion of the monthly payments for a member or for a member and a spouse. P.A. 08-112 effective July 1, 2008 provides a health insurance subsidy per month for an eligible retired member, spouse, surviving spouse or civil union partner who meets all the eligibility requirements. These subsidies are paid to the Town in quarterly installments.

**Funding Policy**

The Town's strategy currently is to fund through the purchase of premium based coverage, the current claims and administrative costs for post-employment benefits. Although a trust fund may be established to exclusively control the funding and reporting of post-employment benefits, the Town currently funds the post-employment benefits provided to the retirees on a pay-as-you-go basis. The Plan does not issue a publicly available financial report and is not included in the financial statements of another entity.

The Town has not established a trust fund as of June 30, 2023, to irrevocably segregate assets to fund the liability for post-employment benefits.

**Employees Covered by Benefit Terms**

The following is the current census of the Town's post-employment benefit participants as of July 1, 2021 (date of the most recently completed valuation):

Active members	52
Retirees	10
Spouses	5
Beneficiaries	-
Total	<u>67</u>

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Town Other Post-employment Benefits Plan *(Continued)***

**Total OPEB Liability**

The Town's OPEB Liability reported as of June 30, 2023 totaled \$1,526,921. The total OPEB liability was measured as of June 30, 2023 using the Entry Age Normal actuarial method.

*Actuarial Assumptions and Other Inputs* - The total OPEB liability measured as of June 30, 2023 was determined using a valuation date of July 1, 2021 and the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial assumptions:

Discount rate	3.54%
Medical inflation rate	Varies by Year
Inflation	2.60%

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

**Changes in the Total OPEB Liability**

	<b>Total OPEB Liability</b>
Balance as of June 30, 2022	\$ 1,512,869
Changes for the year:	
Service cost	35,050
Interest	53,664
Changes in benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions	(10,133)
Benefit payments	(64,529)
Net changes	14,052
Balance as of June 30, 2023	<u>\$ 1,526,921</u>

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate* - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54%) or 1-percentage-point higher (4.54%) than the current discount rate:

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
Total OPEB Liability	\$ 1,734,613	\$ 1,526,921	\$ 1,355,320

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Town Other Post-employment Benefits Plan *(Continued)***

**Changes in the Total OPEB Liability *(Continued)***

*Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rates* - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rates</u>	<u>1% Increase in Trend Rates</u>
Total OPEB Liability	\$ 1,311,698	\$ 1,526,921	\$ 1,791,784

**OPEB Expense and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2023, the Town recognized OPEB expense of \$113,354. As of June 30, 2023, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Net Deferrals</u>
Differences between expected and actual experience	\$ 335,251	\$ 320,905	\$ 14,346
Changes of assumptions	-	27,642	(27,642)
Total	<u>\$ 335,251</u>	<u>\$ 348,547</u>	<u>\$ (13,296)</u>

Amounts reported as deferred outflows of resources related to OPEB will be recognized as an increase (decrease) in OPEB expense as follows:

Year ended June 30,	
2024	\$ 24,640
2025	24,640
2026	24,640
2027	24,640
2028	24,640
Thereafter	(136,496)
	<u>\$ (13,296)</u>

**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Connecticut Teachers' Retirement System**

**Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System - a cost sharing multi employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**Benefit Provisions**

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$440 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the Plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage. If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Contributions**

*State of Connecticut* - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through an annual appropriation in the General Fund.

*Employers* - School District employers are not required to make contributions to the Plan.

*Employees/Retirees* - The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**Administrative Expenses**

Administrative costs of the Plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

**Basis of Presentation**

The components associated with the other postemployment benefits (OPEB) expense and deferred inflows and outflows of resources have been determined using the unrecognized portions of each year's experience and assumption changes as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2022. The net OPEB liability has been calculated using the audited amounts. The OPEB trust fund is included in the TRS, and the TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at [www.ct.gov](http://www.ct.gov).

The accounting standards require participating employers to recognize their proportional share of the collective net OPEB liability, deferred outflows and inflows of resources and OPEB expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

**Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort for each participating employer. The employer allocations were then applied to the net OPEB liability and OPEB expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to Town totaled 0.091% as of the most recent measurement date.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Collective Net OPEB Liability**

The following summarizes the collective net OPEB liability of the State for the TRS as of June 30, 2022, the measurement date, in addition to the Town's and State's proportionate shares of the collective net OPEB liability that is attributed to the Town:

Collective Net OPEB Liability of the State for the TRS		<u>\$ 1,603,585,000</u>
	<b>Proportion</b>	<b>Proportionate Share</b>
Town's proportionate share of the Collective Net OPEB Liability	0.000%	<u>\$ -</u>
State's proportionate share of the Collective Net OPEB Liability attributed to the Town	0.091%	<u>\$ 1,454,000</u>

**Collective OPEB Expense**

The Town's expected contribution effort for allocation purposes totaled \$18,517 or 0.091% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2023.

The collective OPEB expense includes certain current period changes in the collective net OPEB liability, projected earnings on OPEB plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the collective OPEB expense attributed to the Town totaled a negative \$87,654 or 0.091% of the total collective OPEB expense and has been recognized as an operating contribution and related education expenses in the statement of activities for the year ended June 30, 2023.

**Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Real Wage Growth	0.50%
Wage Inflation	3.00%
Salary increases	3.00% - 6.50%, including inflation
Investment rate of return	3.00%, net of OPEB plan investment expense, including inflation
Healthcare cost trend rates:	
Medicare	Known increases until calendar year 2024, then general trend decreasing to an ultimate rate of 4.50% by 2023

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females at ages 82 and above, projected generationally with MP-2019 for the period after service retirement.



**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 9 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) *(Continued)***

**Connecticut Teachers' Retirement System *(Continued)***

**Long-Term Rate of Return**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Treasuries (Cash Equivalents)	100.0%	-0.98%

**Discount Rate**

The discount rate used to measure the total OPEB liability was 3.54%. The projection of cash flows used to determine the discount rate was performed in accordance with the applicable standards. The projection's basis was an actual valuation performed as of June 30, 2022. In addition to the actuarial methods and assumptions of the June 30, 2022 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.00%
- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

**TOWN OF WILLINGTON, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**AS OF AND FOR THE YEAR ENDED JUNE 30, 2023**

**NOTE 10 - FUND BALANCE**

The various components of fund balance at June 30, 2023 are as follows:

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>American Rescue Plan Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Nonspendable:					
Inventories	\$ -	\$ -	\$ -	\$ 4,402	\$ 4,402
Restricted for:					
Housing Rehabilitation Program	-	-	-	795,850	795,850
Committed for:					
Capital purposes	-	368,569	-	578,194	946,763
Compensated absences	150,228	-	-	-	150,228
Library	440,645	-	-	-	440,645
Nonlapsing Education Fund	422,144	-	-	-	422,144
General government	-	-	1,887	22,878	24,765
Public safety	3,964	-	-	607,078	611,042
Culture and recreation	-	-	-	146,822	146,822
Educational purposes	-	-	-	307,810	307,810
Total committed for other purposes	<u>1,016,981</u>	<u>368,569</u>	<u>1,887</u>	<u>1,662,782</u>	<u>3,050,219</u>
Assigned to:					
Use in subsequent year's budget	1,000,000	-	-	-	1,000,000
General government	3,089	-	-	-	3,089
Educational purposes	61,211	-	-	-	61,211
Public works	<u>56,733</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>56,733</u>
Total assigned	<u>1,121,033</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,121,033</u>
Unassigned	<u>2,565,616</u>	<u>-</u>	<u>-</u>	<u>(202)</u>	<u>2,565,414</u>
	<u><u>\$ 4,703,630</u></u>	<u><u>\$ 368,569</u></u>	<u><u>\$ 1,887</u></u>	<u><u>\$ 2,462,832</u></u>	<u><u>\$ 7,536,918</u></u>

**Fund Balance Deficit**

The Fuel Bank Fund, a nonmajor government fund, has a deficit fund balance of \$202 as of June 30, 2023, which does not constitute a violation of statutory provisions. The deficit is expected to be eliminated through future revenues.

**NOTE 11 - COMMITMENTS AND CONTINGENCIES**

**Litigation, Claims and Assessments**

The Town, in the normal course of operations, is named as defendants in lawsuits, tax appeals, administrative proceedings and other miscellaneous claims. The outcome and eventual liability to the Town, if any, for such matters are not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such matters would not materially affect the financial position of the Town.

**Federal Awards and State Financial Assistance**

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO FINANCIAL STATEMENTS *(Continued)*  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 12 - RISK MANAGEMENT AND UNCERTAINTIES**

**Risk Management**

The Town is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors or omissions, injuries to employees, or acts of God. The Town purchases commercial insurance for some risks and participates in various risk pools for other risks as described below. During the year ended June 30, 2023, deductibles paid by the Town were insignificant. Neither the Town nor its insurers have settled any claims which exceeded the Town's insurance coverage in the last three years. There have been no reductions in coverage from those of the prior year.

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies that was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program pursuant to the provisions of Section 7-479a et seq. of the Connecticut General Statutes.

The Town is a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence.

The Town is also a member of CIRMA's Liability-Automobile-Property (LAP) Pool, a risk sharing pool. The LAP Pool provides general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's LAP Pool retains \$1,000,000 per occurrence for each line of liability coverage.

Premiums paid to CIRMA for the year ended June 30, 2023 totaled \$171,953.

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## REQUIRED SUPPLEMENTARY INFORMATION

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**TOWN OF WILLINGTON, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -**  
**BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (UNAUDITED)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance With</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
				<b>Over (Under)</b>
<b>REVENUES</b>				
Property taxes	\$ 14,540,266	\$ 14,540,266	\$ 14,653,898	\$ 113,632
Intergovernmental	3,796,293	3,796,293	3,918,499	122,206
Licenses, fees and permits	129,000	129,000	423,161	294,161
Investment income	5,000	5,000	165,467	160,467
Other	37,800	37,800	122,105	84,305
Total revenues	<u>18,508,359</u>	<u>18,508,359</u>	<u>19,283,130</u>	<u>774,771</u>
<b>EXPENDITURES</b>				
Current:				
General government	1,408,155	1,372,168	1,314,744	(57,424)
Public safety	683,199	681,118	674,181	(6,937)
Public works	1,634,112	1,634,112	1,589,823	(44,289)
Education	9,074,681	9,074,681	8,960,353	(114,328)
Regional School District No. 19	4,459,628	4,459,628	4,459,628	-
Other	500,632	442,632	437,784	(4,848)
Debt service:				
Principal payments	170,520	170,520	170,488	(32)
Interest and fiscal charges	27,888	27,888	27,920	32
Capital outlays	80,000	20,000	20,000	-
Total expenditures	<u>18,038,815</u>	<u>17,882,747</u>	<u>17,654,921</u>	<u>(227,826)</u>
Excess (deficiency) of revenues over expenditures	469,544	625,612	1,628,209	1,002,597
<b>OTHER FINANCING SOURCES (USES)</b>				
Appropriation of fund balance	490,230	490,230	-	(490,230)
Transfers out	(959,774)	(1,115,842)	(1,115,842)	-
Total other financing sources (uses)	<u>(469,544)</u>	<u>(625,612)</u>	<u>(1,115,842)</u>	<u>(490,230)</u>
Net change in fund balance	<u>\$ -</u>	<u>-</u>	<u>\$ 512,367</u>	<u>\$ 512,367</u>

*See accompanying notes to required supplementary information.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY AND RELATED RATIOS - PENSION (UNAUDITED)**  
**LAST TEN FISCAL YEARS**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Total pension liability</b>										
Service cost	\$ 11,558	\$ 12,035	\$ 10,825	\$ 10,295	\$ 10,585	\$ 11,248	\$ 15,342	\$ 16,786	\$ 16,852	\$ 22,477
Interest	46,317	41,322	37,805	35,223	44,103	51,331	46,385	44,512	40,954	35,764
Changes in benefit terms	-	-	-	-	-	-	-	-	-	-
Differences between expected and actual experience	(28,787)	18,479	404	(9,159)	(3,205)	12,780	13,044	(33,094)	(6,910)	20,828
Changes of assumptions	-	-	-	-	-	-	-	-	-	28,901
Benefit payments, including refunds	-	-	-	-	(356,027)	-	-	-	-	(112,811)
Net change in total pension liability	29,088	71,836	49,034	36,359	(304,544)	75,359	74,771	28,204	50,896	(4,841)
Total pension liability - beginning	650,119	578,283	529,249	492,890	797,434	722,075	647,304	619,100	568,204	573,045
Total pension liability - ending	679,207	650,119	578,283	529,249	492,890	797,434	722,075	647,304	619,100	568,204
<b>Plan fiduciary net position</b>										
Contributions - employer	13,576	19,833	20,600	18,440	18,814	27,299	28,433	27,905	36,429	16,203
Contributions - members	3,740	3,886	3,604	3,446	3,594	4,948	4,819	4,546	4,755	4,787
Net investment income	64,190	(49,762)	106,749	19,272	23,329	47,939	54,210	5,435	11,548	54,903
Benefit payments, including refunds	-	-	-	-	(356,027)	-	-	-	-	(122,811)
Net change in plan fiduciary net position	81,506	(26,043)	130,953	41,158	(310,290)	80,186	87,462	37,886	52,732	(46,918)
Plan fiduciary net position - beginning	522,856	548,899	417,946	376,788	687,078	606,892	519,430	481,544	428,812	475,730
Plan fiduciary net position - ending	604,362	522,856	548,899	417,946	376,788	687,078	606,892	519,430	481,544	428,812
<b>Town's net pension liability</b>	<b>\$ 74,845</b>	<b>\$ 127,263</b>	<b>\$ 29,384</b>	<b>\$ 111,303</b>	<b>\$ 116,102</b>	<b>\$ 110,356</b>	<b>\$ 115,183</b>	<b>\$ 127,874</b>	<b>\$ 137,556</b>	<b>\$ 139,392</b>
Plan fiduciary net position as a percentage of total pension liability	88.98%	80.42%	94.92%	78.97%	76.44%	86.16%	84.05%	80.25%	77.78%	75.47%
Covered payroll*	\$ 149,599	\$ 155,440	\$ 144,170	\$ 137,858	\$ 136,939	\$ 139,405	\$ 192,750	\$ 181,863	\$ 190,195	\$ 188,376
Town's net pension liability as a percentage of covered payroll	50.03%	81.87%	20.38%	80.74%	84.78%	79.16%	59.76%	70.31%	72.32%	74.00%

\* The Town administers the plan through a trust.

*See accompanying notes to required supplementary information.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF TOWN CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION (UNAUDITED)**  
**LAST TEN FISCAL YEARS**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Actuarially determined contribution	\$ 24,290	\$ 22,529	\$ 10,920	\$ 18,831	\$ 17,011	\$ 16,182	\$ 24,667	\$ 25,801	\$ 25,273	\$ 53,197
Contributions in relation to the actuarially determined contribution	13,576	19,833	20,600	18,440	18,814	27,299	28,433	27,905	16,203	20,095
Contribution (surplus) deficiency	<u>\$ 10,714</u>	<u>\$ 2,696</u>	<u>\$ (9,680)</u>	<u>\$ 391</u>	<u>\$ (1,803)</u>	<u>\$ (11,117)</u>	<u>\$ (3,766)</u>	<u>\$ (2,104)</u>	<u>\$ 9,070</u>	<u>\$ 33,102</u>
Covered payroll	\$ 149,599	\$ 155,440	\$ 137,858	\$ 136,939	\$ 136,939	\$ 139,405	\$ 192,750	\$ 181,863	\$ 190,195	\$ 188,376
Contributions as a percentage of covered payroll	9.07%	12.76%	14.94%	13.47%	13.74%	19.58%	14.75%	15.34%	8.52%	10.67%
Annual money-weighted rate of return, net of investment expense	7.23%	-8.87%	24.82%	4.97%	4.48%	7.69%	10.33%	1.12%	2.67%	11.38%

*See accompanying notes to required supplementary information.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY -**  
**CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED)**  
**LAST NINE FISCAL YEARS\***  
(Rounded to nearest thousand)

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Town's proportion of the collective net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the collective net pension liability attributed to the Town	16,605,000	13,511,000	17,059,000	15,559,000	11,997,000	12,222,000	12,894,000	11,175,000	10,329,000
Total	<u>\$16,605,000</u>	<u>\$13,511,000</u>	<u>\$17,059,000</u>	<u>\$15,559,000</u>	<u>\$11,997,000</u>	<u>\$12,222,000</u>	<u>\$12,894,000</u>	<u>\$11,175,000</u>	<u>\$10,329,000</u>
Town's covered payroll**	\$ 4,146,000	\$ 4,074,000	\$ 3,940,000	\$ 4,000,000	\$ 3,938,000	\$ 3,895,000	\$ 3,754,000	\$ 4,160,000	\$ 4,010,000
Town's proportionate share of the collective net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total collective pension liability	54.06%	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%

\* This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

\*\* The State of Connecticut administers the plan through a trust.

*See accompanying notes to required supplementary information.*



**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF CHANGES IN THE TOWN'S TOTAL OPEB LIABILITY -**  
**OTHER POST-EMPLOYMENT BENEFITS (UNAUDITED)**  
**LAST SIX FISCAL YEARS\***

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total OPEB liability</b>						
Service cost	\$ 35,050	\$ 43,607	\$ 55,345	\$ 42,136	\$ 23,348	\$ 24,175
Interest	53,664	47,854	48,024	42,627	43,038	40,470
Changes in benefit terms	-	-	-	-	-	-
Differences between expected and actual experience	-	-	-	551,539	-	-
Changes of assumptions	(10,133)	(710,731)	15,566	356,765	63,137	(48,833)
Benefit payments	(64,529)	(78,972)	(50,713)	(51,423)	(33,677)	(33,041)
Net change in total OPEB liability	14,052	(698,242)	68,222	941,644	95,846	(17,229)
Total OPEB liability - beginning	1,512,869	2,211,111	2,142,889	1,201,245	1,105,399	1,122,628
Total OPEB liability - ending	<u>\$ 1,526,921</u>	<u>\$ 1,512,869</u>	<u>\$ 2,211,111</u>	<u>\$ 2,142,889</u>	<u>\$ 1,201,245</u>	<u>\$ 1,105,399</u>
 Town's covered employee payroll**	 \$ 4,146,000	 \$ 4,074,000	 \$ 3,940,000	 \$ 4,000,000	 \$ 3,938,000	 \$ 3,895,000
 Town's total OPEB liability						
as a percentage of its covered employee payroll	36.83%	37.13%	56.12%	53.57%	30.50%	28.38%

\* This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

\*\* The Town does not administer the plan through a trust .

*See accompanying notes to required supplementary information.*

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OPEB LIABILITY -**  
**CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED)**  
**LAST SIX FISCAL YEARS\***  
**(Rounded to Nearest Thousand)**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Town's proportion of the collective net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the collective net OPEB liability attributed to the Town	1,454,000	1,472,000	2,544,000	2,427,000	2,398,000	3,145,000
Total	<u>\$ 1,454,000</u>	<u>\$ 1,472,000</u>	<u>\$ 2,544,000</u>	<u>\$ 2,427,000</u>	<u>\$ 2,398,000</u>	<u>\$ 3,145,000</u>
Town's covered payroll**	\$ 4,146,000	\$ 4,074,000	\$ 3,940,000	\$ 4,000,000	\$ 3,938,000	\$ 3,895,000
Town's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total collective OPEB liability	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%

\* This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

\*\* The State of Connecticut administers the plan through a trust.

*See accompanying notes to required supplementary information.*

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 1 - SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND**

**BUDGETARY INFORMATION**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data for the General Fund.

- The Board of Finance submits at the annual Town budget meeting, at which taxpayer comments are obtained, a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them.
- Prior to July 1, the budget is legally enacted.
- The Board of Finance is authorized to transfer budgeted amounts between appropriations and can approve one additional appropriation up to an aggregate of \$20,000 per department per year. Additional appropriations aggregating more than \$20,000 for any one department per year must be approved at a Town Meeting.
- The Board of Education is authorized under State law to make any transfers required within their budget at their discretion. Any additional appropriations must be approved at a Town Meeting if over \$20,000.
- Management is not authorized to transfer budgeted amounts or to approve additional appropriations.
- Formal budgetary integration is employed as a management control device during the year.
- The budget is prepared on the modified accrual basis of accounting. "On-behalf" payments made by the State of Connecticut into the State Teacher's Retirement System are not recorded for budgetary purposes. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures of the current year.
- The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.
- Generally, all unexpended and unencumbered General Fund appropriations lapse at year-end. Encumbered appropriations in the General Fund are not re-appropriated in the ensuing year's budget, but are carried forward.

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP basis).

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

**NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND**

**BUDGETARY INFORMATION (Continued)**

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2023:

	<u>Total Revenues</u>	<u>Total Expenditures</u>	<u>Total Other Financing Sources (Uses)</u>	<u>Net Change In Fund Balance</u>
Budgetary basis	\$ 19,283,130	\$ 17,654,921	\$ (1,115,842)	\$ 512,367
"On-behalf" payments - State Teachers' Retirement Fund	1,327,666	1,327,666	-	-
Encumbrances outstanding:				
June 30, 2022	-	209,117	-	(209,117)
June 30, 2023	-	(121,033)	-	121,033
Budgetary perspective differences - funds combined for GAAP financial reporting purposes:				
Reserve for Compensated Absences Fund	130	4,996	-	(4,866)
Public Library Fund	47,282	284,933	241,888	4,237
Emergency Preparedness Fund	-	-	-	-
Nonlapsing Education Fund	13,714	129,523	163,412	47,603
Elimination of interfund transfers	-	(691,950)	(691,950)	-
Financed purchases not recorded for budgetary purposes	-	50,041	-	(50,041)
GAAP basis	<u>\$ 20,671,922</u>	<u>\$ 18,848,214</u>	<u>\$ (1,402,492)</u>	<u>\$ 421,216</u>

**NOTE 2 - SCHEDULE OF CHANGES IN NET PENSION LIABILITY - TOWN PENSION PLAN**

The Town began to report the schedule of net pension liability when it implemented GASB Statement No. 67, *Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25*, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every year with the most recent available actuarial valuation performed as of July 1, 2021. The July 1, 2021 actuarial valuation as used for the most recent measurement date of June 30, 2023.

*Benefit Changes* - There were no benefit term changes that had a significant effect on the measurement of the net pension liability reported as of June 30, 2023

*Assumption Changes* - There were no changes in assumptions that had a significant effect on the measurement of the net pension liability reported as of June 30, 2023.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 3 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - TOWN PENSION PLAN**

The Town began to report the schedule of contributions and investment returns when it implemented GASB Statement No. 67, *Financial Reporting for Pension Plans - An Amendment of GASB Statement No. 25*, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarially determined contribution rates are calculated as of July 1, prior to the end of the fiscal year in which contributions are reported. The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2023.

Inflation	2.00%
Investment rate of return	7.00%, net of pension plan investment expense, including inflation
Salary increases	4.00%, average, including inflation

Mortality rates were based on the 2022 Combined Unisex Applicable Mortality Table from Notice 2019-26 and on the RP-2000 Mortality Table Projected to 2022 by Scale AA.

**NOTE 4 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM**

The Town began to report this schedule when it implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27*, in fiscal year 2015. GASB Statement No. 68 requires the information within this schedule to be presented for the ten most recent fiscal years. Additional years' information will be displayed as it becomes available.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2022. The liabilities were estimated based on a measurement date of June 30, 2022. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. The information is utilized by the Town for reporting as of June 30, 2023.

*Benefit changes* - There have been no changes in benefit terms that have had a significant effect on the collective net pension liability reported as of June 30, 2023.

*Assumption changes* - There have been no changes in assumptions that have had a significant effect on the measurement of the collective net pension liability reported as of June 30, 2023.

**NOTE 5 - SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY - OTHER POST-EMPLOYMENT BENEFITS**

The Town began to report this schedule when it implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years. Additional years' information will be displayed as it becomes available.

The Town has not established a trust fund as of June 30, 2023, to irrevocably segregate assets to fund the liability for post-employment benefits.

The total OPEB liability was determined based upon the results of the actuarial valuation as of July 1, 2021, adjusted to the measurement date of June 30, 2023.

**TOWN OF WILLINGTON, CONNECTICUT**  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)  
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

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**NOTE 5 - SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY - OTHER POST-EMPLOYMENT BENEFITS (Continued)**

*Benefit Changes* - There were no benefit term changes that had a significant effect on the measurement of the total OPEB liability reported as of June 30, 2023.

*Assumption Changes* - There were no changes in assumptions that had a significant effect on the measurement of the total OPEB liability reported as of June 30, 2023.

**NOTE 6 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OTHER POST-EMPLOYMENT BENEFITS LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM**

The Town began to report this schedule when it implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2022. The liabilities were estimated based on a measurement date of June 30, 2022. The employer allocations were then applied to the net OPEB liability and OPEB expense to determine the amount applicable to each employer. The information is utilized by the Town for reporting as of June 30, 2023.

*Benefit Changes* - There were no benefit term changes that had a significant effect on the measurement of the collective net OPEB liability reported as of June 30, 2023.

*Assumption Changes* - The following assumption changes collectively had a significant effect on the measurement of the collective net OPEB liability reported as of June 30, 2023:

- The discount rate was increased from 2.17% to 3.53% to reflect the change in the Municipal Bond Index rate.
- The expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective January 1, 2019.
- The expected rate of inflation was decreased and the Real Wage Growth assumption was increased.

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**COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES**

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**GENERAL FUND**

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**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL -**  
**BUDGETARY BASIS - GENERAL FUND (UNAUDITED)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance With</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
				<b>Over (Under)</b>
<b>PROPERTY TAXES</b>				
Taxes	\$ 14,510,266	\$ 14,510,266	\$ 14,578,453	\$ 68,187
Interest and lien fees	30,000	30,000	75,445	45,445
Total property taxes	14,540,266	14,540,266	14,653,898	113,632
<b>INTERGOVERNMENTAL REVENUES</b>				
Education:				
Education cost sharing grant	3,456,594	3,456,594	3,459,785	3,191
Noneducation:				
Town aid road grant	259,200	259,200	256,445	(2,755)
State property reimbursement	31,282	31,282	31,282	-
Municipal Grant-In-Aid	20,018	20,018	20,018	-
Pequot funds	17,399	17,399	17,399	-
Judicial fines	7,500	7,500	9,965	2,465
FEMA grants	-	-	774	774
Emergency management performance grant	3,000	3,000	3,750	750
Disability reimbursement	700	700	710	10
Veteran's exemption	600	600	493	(107)
Absentee ballots support grant	-	-	1,496	1,496
Municipal revenue sharing	-	-	116,382	116,382
Total intergovernmental revenues	3,796,293	3,796,293	3,918,499	122,206
<b>LICENSES, FEES AND PERMITS</b>				
Conveyance taxes	30,000	30,000	160,192	130,192
Building permits	50,000	50,000	201,125	151,125
Town clerk fees	20,500	20,500	30,112	9,612
Zoning fees	10,000	10,000	3,584	(6,416)
Transfer station fees	8,000	8,000	10,462	2,462
Reimbursement - recycling	3,000	3,000	12,078	9,078
Permits	2,000	2,000	2,745	745
Town Clerk LOCIP fees	1,500.00	1,500	1,737	237
Inland/wetland fees	3,500	3,500	1,004	(2,496)
Zoning board of appeals	500	500	122	(378)
Total licenses, fees and permits	129,000	129,000	423,161	294,161
<b>INVESTMENT INCOME</b>	5,000	5,000	165,467	160,467

(Continued)

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES - BUDGET AND ACTUAL -**  
**BUDGETARY BASIS - GENERAL FUND (UNAUDITED) (Concluded)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance With</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
				<b>Over (Under)</b>
<b>OTHER</b>				
Telecommunications grant	\$ 7,800	\$ 7,800	\$ 9,161	\$ 1,361
Enviornmental Fee NIPS	-	-	5,823	5,823
Other	30,000	30,000	107,121	77,121
Total other	<u>37,800</u>	<u>37,800</u>	<u>122,105</u>	<u>84,305</u>
 Total revenues	 18,508,359	 18,508,359	 19,283,130	 774,771
<b>OTHER FINANCING SOURCES</b>				
Appropriation of fund balance	<u>490,230</u>	<u>490,230</u>	<u>-</u>	<u>(490,230)</u>
 Total revenues and other financing sources	 <u>\$ 18,998,589</u>	 <u>\$ 18,998,589</u>	 <u>\$ 19,283,130</u>	 <u>\$ 284,541</u>
				<i>(Concluded)</i>

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL -**  
**BUDGETARY BASIS - GENERAL FUND (UNAUDITED)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance With</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
				<b>Over (Under)</b>
<b>GENERAL GOVERNMENT</b>				
Selectmen	\$ 159,976	\$ 155,976	\$ 153,395	\$ (2,581)
Probate court	3,810	3,810	3,810	-
Elections/registrars	47,426	51,426	50,080	(1,346)
Accounting services	274,127	274,127	271,200	(2,927)
Board of finance	5,018	5,018	4,824	(194)
Town treasurer	7,358	9,358	8,971	(387)
Auditor	42,000	42,000	42,000	-
Assessor	134,994	119,826	111,383	(8,443)
Board of assessment appeals	1,407	1,575	1,575	-
Revenue collector	89,608	82,108	75,305	(6,803)
Legal counsel	32,000	32,000	27,741	(4,259)
Town clerk	112,611	112,611	109,668	(2,943)
Conservation commission	1,500	1,500	1,486	(14)
Planning and zoning	135,884	122,893	122,331	(562)
Zoning board of appeals	5,041	4,191	4,145	(46)
Economic development commission	23,000	23,000	22,800	(200)
Inland/wetlands commission	2,000	354	354	-
Town office operations	262,703	262,703	250,689	(12,014)
Town hall operations	7,978	7,978	7,719	(259)
Senior Center operations	39,714	39,714	39,356	(358)
Consulting engineers	20,000	20,000	5,912	(14,088)
Total general government	1,408,155	1,372,168	1,314,744	(57,424)
<b>PUBLIC SAFETY</b>				
Ambulance	528,525	528,525	528,525	-
Fire marshal	26,515	26,515	23,392	(3,123)
Fire protection	28,360	28,269	26,184	(2,085)
Public safety and welfare	32,573	32,573	31,654	(919)
Emergency management director	7,047	7,047	6,544	(503)
Fire mains and hydrants	8,626	8,717	8,716	(1)
Building official	51,553	49,472	49,166	(306)
Total public safety	683,199	681,118	674,181	(6,937)
<b>PUBLIC WORKS</b>				
Public works department	1,342,057	1,342,057	1,320,109	(21,948)
Cemetery	2,000	2,000	2,000	-
Transfer station	290,055	290,055	267,714	(22,341)
Total public works	1,634,112	1,634,112	1,589,823	(44,289)

(Continued)

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL -**  
**BUDGETARY BASIS - GENERAL FUND (UNAUDITED) (Continued)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance With Final Budget Over (Under)</b>
	<b>Original</b>	<b>Final</b>		
<b>EDUCATION</b>				
Elementary	\$ 1,482,371	\$ 1,493,262	\$ 1,482,913	\$ (10,349)
Art	56,881	56,881	56,477	(404)
English	120,813	120,813	115,762	(5,051)
World Language	136,349	136,349	46,435	(89,914)
Computer Science	142,640	142,640	159,879	17,239
Physical Education	178,934	178,934	163,240	(15,694)
Mathematics	269,713	269,713	226,945	(42,768)
Music	204,524	204,524	170,954	(33,570)
Science	68,566	68,566	128,972	60,406
Social Studies	89,180	89,180	88,924	(256)
Reading	8,070	8,070	18,253	10,183
Kindergarten	150,262	150,262	150,162	(100)
Sports Program	31,134	31,134	24,139	(6,995)
Extracurricular Activity	6,538	6,538	10,975	4,437
Paras - Regular	30,788	30,788	55,389	24,601
Health & Safety	26,211	26,211	43,836	17,625
System-wide Enrichment	67,002	67,002	3,529	(63,473)
English Language Learner	500	500	-	(500)
Special Education	751,092	751,092	717,636	(33,456)
Paras - Special Education	509,527	509,527	444,594	(64,933)
Section 504	3,150	3,150	-	(3,150)
Tuition Outplacement	284,315	284,315	316,331	32,016
OT, PT, Support Services	147,863	147,863	249,429	101,566
Summer School	21,990	21,990	19,693	(2,297)
Dental Insurance	50,712	50,712	42,399	(8,313)
Health Insurance	1,234,778	1,085,360	1,068,365	(16,995)
Life Insurance	11,600	11,600	10,141	(1,459)
Unemployment	11,752	11,752	7,685	(4,067)
Workmen's Compensation	37,364	37,364	36,238	(1,126)
Payroll Taxes	179,472	179,472	175,082	(4,390)
TSA Contribution	43,732	43,732	29,102	(14,630)
Social Worker	64,544	64,544	70,413	5,869
Guidance	69,006	69,006	72,082	3,076
Health Services	115,043	115,043	111,103	(3,940)
Psychology	100,444	100,444	99,920	(524)
Speech Hearing Services	183,515	183,515	2,261	(181,254)
Reading Development	86,610	86,610	86,610	-
Staff Development	44,878	49,123	47,528	(1,595)
Workshops	12,600	22,600	21,595	(1,005)
Media Center	98,760	98,760	99,185	425
Board of Education	36,686	36,686	16,904	(19,782)
Administrative Offices	233,215	233,215	234,858	1,643
Principal's Office	423,376	445,385	422,153	(23,232)
Plant Operations	629,989	732,262	843,424	111,162
Transportation	616,992	616,992	604,796	(12,196)
Orientation/Field Trips	1,200	1,200	630	(570)
Subtotal education	9,074,681	9,074,681	8,796,941	(277,740)
Transfer surplus to BOE Nonlapsing Fund	-	-	163,412	163,412
Total education	9,074,681	9,074,681	8,960,353	(114,328)

(Continued)

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL -**  
**BUDGETARY BASIS - GENERAL FUND (UNAUDITED) (Concluded)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance With</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
				<b>Over (Under)</b>
<b>REGIONAL SCHOOL DISTRICT NO. 19</b>	\$ 4,459,628	\$ 4,459,628	\$ 4,459,628	\$ -
<b>OTHER</b>				
Social security	88,552	91,448	90,982	(466)
Unemployment	1,000	1,130	1,129	(1)
Employee health insurance	273,191	218,191	217,146	(1,045)
Pension fund	43,559	43,559	40,888	(2,671)
Insurance	92,330	86,304	85,879	(425)
Other	2,000	2,000	1,760	(240)
Total other	500,632	442,632	437,784	(4,848)
<b>DEBT SERVICE</b>				
Principal payments	170,520	170,520	170,488	(32)
Interest and fiscal charges	27,888	27,888	27,920	32
Total debt service	198,408	198,408	198,408	-
<b>CAPITAL OUTLAYS</b>	80,000	20,000	20,000	-
Total expenditures	18,038,815	17,882,747	17,654,921	(227,826)
<b>OTHER FINANCING USES</b>				
Transfers out:				
Dog fund	26,835	26,835	26,835	-
Fire department	290,510	306,510	306,510	-
Willington Public Library	241,875	241,875	241,875	-
Recreation commission	96,522	96,522	96,522	-
Human services	54,927	54,927	54,927	-
Capital projects	1,000	141,068	141,068	-
Reserve for capital and nonrecurring	245,923	245,923	245,923	-
Housing Authority	2,182	2,182	2,182	-
Total other financing uses	959,774	1,115,842	1,115,842	-
Total expenditures and other financing uses	\$ 18,998,589	\$ 18,998,589	\$ 18,770,763	\$ (227,826)
				(Concluded)

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING**  
**FOR THE YEAR ENDED JUNE 30, 2023**

Grand List Year	Uncollected Taxes July 1, 2022	Current Year Levy	Lawful Corrections		Transfers to Suspense	Adjusted Taxes Collectible	Collections			Uncollected Taxes June 30, 2023
			Additions	Deletions			Taxes	Interest	Liens	
2021	\$ -	\$14,721,801	\$ 68,356	\$ 103,261	\$ 691	\$14,686,205	\$14,490,685	\$ 47,658	\$ 6,151	\$ 195,520
2020	127,096	-	13,235	5,300	3,753	131,278	73,439	15,406	1,302	57,839
2019	31,291	-	1,067	1,229	5,726	25,403	5,697	2,314	746	19,706
2018	11,780	-	-	156	5,773	5,851	1,551	1,054	265	4,300
2017	683	-	-	-	656	27	-	-	-	27
2016	24	-	-	-	-	24	-	-	-	24
	<u>\$ 170,874</u>	<u>\$14,721,801</u>	<u>\$ 82,658</u>	<u>\$ 109,946</u>	<u>\$ 16,599</u>	<u>\$14,848,788</u>	<u>\$14,571,372</u>	<u>\$ 66,432</u>	<u>\$ 8,464</u>	<u>\$ 277,416</u>

**TOWN OF WILLINGTON, CONNECTICUT**  
**SCHEDULE OF DEBT LIMITATION**  
**CONNECTICUT GENERAL STATUTES, SECTION 7-374(b)**  
**FOR THE YEAR ENDED JUNE 30, 2023**

Total cash collections for the year ended  
June 30, 2023:

Taxes	\$ 14,571,372
Interest and lien fees	74,896
Total	<u>14,646,268</u>
Reimbursement for revenue loss:	
Tax relief (CGS 12-129d)	-
Base	<u><u>\$ 14,646,268</u></u>

	<b>General Purposes</b>	<b>Schools</b>	<b>Sewers</b>	<b>Urban Renewal</b>	<b>Pension Deficit</b>
Debt limitation:					
2-1/4 times base	\$ 32,954,103	\$ -	\$ -	\$ -	\$ -
4-1/2 times base	-	65,908,206	-	-	-
3-3/4 times base	-	-	54,923,505	-	-
3-1/4 times base	-	-	-	47,600,371	-
3 times base	-	-	-	-	43,938,804
Total debt limitation	<u>32,954,103</u>	<u>65,908,206</u>	<u>54,923,505</u>	<u>47,600,371</u>	<u>43,938,804</u>
Indebtedness:					
Bonds payable	600,000	-	-	-	-
Regional School District No. 19:*					
Bonds payable	-	385,083	*	-	-
Total indebtedness	<u>600,000</u>	<u>385,083</u>	<u>-</u>	<u>-</u>	<u>-</u>
Debt limitation in excess of outstanding and authorized debt	<u><u>\$ 32,354,103</u></u>	<u><u>\$ 65,523,124</u></u>	<u><u>\$ 54,923,505</u></u>	<u><u>\$ 47,600,371</u></u>	<u><u>\$ 43,938,804</u></u>
Total capacity of borrowing (7 times base)	102,523,876				
Total present indebtedness	985,083				
Margin for additional borrowing	<u><u>\$ 101,538,794</u></u>				

\* The Town is contingently liable for its pro-rata share of Regional School District No. 19's (the District) outstanding long-term debt calculated as follows:

	June 30, 2023	Allocation %	Amount Allocated
General obligation bonds	<u><u>\$ 1,675,000</u></u>	18.66%	<u><u>\$ 385,083</u></u>

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## NONMAJOR GOVERNMENTAL FUNDS

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### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenue sources that are restricted, committed, or assigned to expenditures for particular purposes. Nonmajor special revenue funds include the following:

**Preservation Management Fund** - To account for revenues and expenditures of document preservation work.

**Dog Fund** - To account for the revenues and expenditures of animal control operations.

**Parks and Recreation Fund** - To account for the revenues and expenditures of recreation operations.

**Willington Human Services Fund** - To account for the revenues and expenditures of social services operations.

**Tax Sale Proceeds Fund** - To account for monies collected on the sales of property to reimburse the Town for unpaid taxes, with the excess refunded to the state.

**Willington Day Fund** - To account for monies collected for the Town's Willington Day activities and the Town's upcoming tercentennial celebration.

**Fire and Ambulance Fund** - To account for the revenues and expenditures associated with the Town's volunteer fire, ambulance services and emergency management assistance departments.

**Fuel Bank Fund** - To account for donations and disbursements of funds for fuel emergencies.

**State and Federal Grants Fund** - To account for the expenditures of grants not otherwise accounted for in the General Fund.

**School Lunch Fund** - To account for the operation of the public school lunch program. Funding is provided from the sale of food, Federal and State Grants and USDA food donations.

**Education Fund** - To account for the revenues and expenditures of other educational grants and donations.

**Scholarship Fund** - To account for monies from donations for school scholarships.

**Center School Activity Fund** - To account for monies generated by student activities at Center Elementary School.

**Hall Memorial School Activity Fund** - To account for monies generated by student activities at Hall Memorial School.

**Small Cities Grant Housing Fund** - This fund is used to account for the expenditures of Federal housing funds in the form of rehabilitation loans to property owners. Loan repayments are also deposited into this fund.

### CAPITAL PROJECT FUNDS

Capital project funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and infrastructure projects, other than those financed by proprietary funds. The nonmajor capital project funds include the following:

**Park and Recreation Capital and Nonrecurring Fund** - To account for contributions and donations made for the specific purpose of purchasing and improving Town park and recreational facilities and infrastructure.

**Reserve for Capital and Nonrecurring Fund** - To account for the accumulation of reserve funds set aside for large capital expenditures.

**Open Space Fund** - To account for receipt of donations and payments from builders in lieu of land. Money will be accumulated for the purchase and preservation of land for open space.



**TOWN OF WILLINGTON, CONNECTICUT**  
**COMBINING BALANCE SHEET -**  
**NONMAJOR GOVERNMENTAL FUNDS - BY FUND TYPE**  
**AS OF JUNE 30, 2023**

	<b>Special Revenue Funds</b>	<b>Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 890,269	\$ 588,804	\$ 1,479,073
Investments	156,949	-	156,949
Receivables:			
Grants and contracts	252,198	-	252,198
Other	3,559	-	3,559
Loans	627,302	-	627,302
Due from other funds	191,382	19,714	211,096
Inventories	4,402	-	4,402
Total assets	<u>\$ 2,126,061</u>	<u>\$ 608,518</u>	<u>\$ 2,734,579</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 61,484	\$ 30,324	\$ 91,808
Accrued liabilities	11,992	-	11,992
Due to other funds	167,947	-	167,947
Total liabilities	<u>241,423</u>	<u>30,324</u>	<u>271,747</u>
<b>FUND BALANCES</b>			
Nonspendable	4,402	-	4,402
Restricted	795,850	-	795,850
Committed	1,084,588	578,194	1,662,782
Unassigned	(202)	-	(202)
Total fund balances	<u>1,884,638</u>	<u>578,194</u>	<u>2,462,832</u>
Total liabilities and fund balances	<u>\$ 2,126,061</u>	<u>\$ 608,518</u>	<u>\$ 2,734,579</u>

**TOWN OF WILLINGTON, CONNECTICUT**  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
NONMAJOR GOVERNMENTAL FUNDS - BY FUND TYPE  
FOR THE YEAR ENDED JUNE 30, 2023

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
<b>REVENUES</b>			
Intergovernmental	\$ 1,072,477	\$ 89,967	\$ 1,162,444
Charges for services	488,624	-	488,624
Investment income	1,746	19,413	21,159
Other	61,893	-	61,893
Total revenues	<u>1,624,740</u>	<u>109,380</u>	<u>1,734,120</u>
<b>EXPENDITURES</b>			
Current:			
General government	6,593	-	6,593
Public safety	1,038,151	-	1,038,151
Public works	10,358	-	10,358
Culture and recreation	189,412	-	189,412
Education	1,088,693	-	1,088,693
Debt service:			
Principal payments	83,106	-	83,106
Interest and fiscal charges	1,318	-	1,318
Capital outlays	-	530,044	530,044
Total expenditures	<u>2,417,631</u>	<u>530,044</u>	<u>2,947,675</u>
Deficiency of revenues over expenditures	(792,891)	(420,664)	(1,213,555)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	1,073,319	245,923	1,319,242
Transfer out	(60,000)	-	(60,000)
Total other financing sources (uses)	<u>1,013,319</u>	<u>245,923</u>	<u>1,259,242</u>
Net changes in fund balances	220,428	(174,741)	45,687
Fund balances - beginning	<u>1,664,210</u>	<u>752,935</u>	<u>2,417,145</u>
Fund balances - ending	<u><u>\$ 1,884,638</u></u>	<u><u>\$ 578,194</u></u>	<u><u>\$ 2,462,832</u></u>

**TOWN OF WILLINGTON, CONNECTICUT**  
**COMBINING BALANCE SHEET -**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**AS OF JUNE 30, 2023**

	<b>Preservation Management Fund</b>	<b>Dog Fund</b>	<b>Parks and Recreation Fund</b>	<b>Willington Human Services Fund</b>	<b>Tax Sales Proceeds Fund</b>	<b>Willington Day Fund</b>	<b>Fire and Ambulance Fund</b>	<b>Fuel Bank Fund</b>
<b>ASSETS</b>								
Cash and cash equivalents	\$ 20,028	\$ -	\$ 100	\$ 10,652	\$ 1,380	\$ 2,163	\$ 456,418	\$ 4,216
Investments	-	-	-	-	-	-	145,080	-
Receivables:								
Grants and contracts	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-
Loans	-	-	-	-	-	-	-	-
Due from other funds	-	18,542	89,616	54,410	-	-	25,759	-
Inventories	-	-	-	-	-	-	-	-
Total assets	<u>\$ 20,028</u>	<u>\$ 18,542</u>	<u>\$ 89,716</u>	<u>\$ 65,062</u>	<u>\$ 1,380</u>	<u>2,163</u>	<u>\$ 627,257</u>	<u>\$ 4,216</u>
<b>LIABILITIES</b>								
Accounts payable	\$ -	\$ 4,647	\$ 4,494	\$ 150	\$ -	\$ 325	\$ 21,363	\$ -
Accrued liabilities	-	378	1,901	1,411	-	-	6,572	-
Due to other funds	368	-	-	-	-	-	5,761	4,418
Total liabilities	<u>368</u>	<u>5,025</u>	<u>6,395</u>	<u>1,561</u>	<u>-</u>	<u>325</u>	<u>33,696</u>	<u>4,418</u>
<b>FUND BALANCES</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-
Committed	19,660	13,517	83,321	63,501	1,380	1,838	593,561	-
Unassigned	-	-	-	-	-	-	-	(202)
Total fund balances	<u>19,660</u>	<u>13,517</u>	<u>83,321</u>	<u>63,501</u>	<u>1,380</u>	<u>1,838</u>	<u>593,561</u>	<u>(202)</u>
Total liabilities and fund balances	<u>\$ 20,028</u>	<u>\$ 18,542</u>	<u>\$ 89,716</u>	<u>\$ 65,062</u>	<u>\$ 1,380</u>	<u>\$ 2,163</u>	<u>\$ 627,257</u>	<u>\$ 4,216</u>

(Continued)

**TOWN OF WILLINGTON, CONNECTICUT**  
**COMBINING BALANCE SHEET -**  
**NONMAJOR SPECIAL REVENUE FUNDS (Continued)**  
**AS OF JUNE 30, 2023**

	State and Federal Grants Fund	School Lunch Fund	Education Fund	Scholarship Fund	Center School Activity Fund	Hall Memorial School Activity Fund	Small Cities Grant Housing Fund	Total Nonmajor Special Revenue Funds
<b>ASSETS</b>								
Cash and cash equivalents	\$ -	\$ 197,942	\$ -	\$ -	\$ 22,288	\$ 9,749	\$ 165,333	\$ 890,269
Investments	-	-	-	11,869	-	-	-	156,949
Receivables:								
Grants and contracts	188,889	63,309	-	-	-	-	-	252,198
Other	-	344	-	-	-	-	3,215	3,559
Loans	-	-	-	-	-	-	627,302	627,302
Due from other funds	-	148	2,907	-	-	-	-	191,382
Inventories	-	4,402	-	-	-	-	-	4,402
Total assets	<u>\$ 188,889</u>	<u>\$ 266,145</u>	<u>\$ 2,907</u>	<u>\$ 11,869</u>	<u>\$ 22,288</u>	<u>\$ 9,749</u>	<u>\$ 795,850</u>	<u>\$ 2,126,061</u>
<b>LIABILITIES</b>								
Accounts payable	\$ 30,505	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 61,484
Accrued liabilities	984	746	-	-	-	-	-	11,992
Due to other funds	157,400	-	-	-	-	-	-	167,947
Total liabilities	<u>188,889</u>	<u>746</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>241,423</u>
<b>FUND BALANCES</b>								
Nonspendable	-	4,402	-	-	-	-	-	4,402
Restricted	-	-	-	-	-	-	795,850	795,850
Committed	-	260,997	2,907	11,869	22,288	9,749	-	1,084,588
Unassigned	-	-	-	-	-	-	-	(202)
Total fund balances	<u>-</u>	<u>265,399</u>	<u>2,907</u>	<u>11,869</u>	<u>22,288</u>	<u>9,749</u>	<u>795,850</u>	<u>1,884,638</u>
Total liabilities and fund balances	<u>\$ 188,889</u>	<u>\$ 266,145</u>	<u>\$ 2,907</u>	<u>\$ 11,869</u>	<u>\$ 22,288</u>	<u>\$ 9,749</u>	<u>\$ 795,850</u>	<u>\$ 2,126,061</u>
								(Concluded)

**TOWN OF WILLINGTON, CONNECTICUT**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2023**

	<b>Preservation Management Fund</b>	<b>Dog Fund</b>	<b>Parks and Recreation Fund</b>	<b>Willington Human Services Fund</b>	<b>Tax Sales Proceeds Fund</b>	<b>Willington Day Fund</b>	<b>Fire and Ambulance Fund</b>	<b>Fuel Bank Fund</b>
<b>REVENUES</b>								
Intergovernmental	\$ 5,500	\$ -	\$ -	\$ 27,226	\$ -	\$ -	\$ 1,010	\$ -
Charges for services	2,538	14,291	28,680	9,210	-	-	329,944	-
Investment income	18	-	-	399	2	-	1,147	7
Other	-	-	2,000	23,500	-	275	31,164	4,954
Total revenues	<u>8,056</u>	<u>14,291</u>	<u>30,680</u>	<u>60,335</u>	<u>2</u>	<u>275</u>	<u>363,265</u>	<u>4,961</u>
<b>EXPENDITURES</b>								
Current:								
General government	6,000	-	-	-	-	593	-	-
Public safety	-	40,062	-	-	-	-	998,089	-
Public works	-	-	-	-	-	-	-	10,358
Culture and recreation	-	-	98,463	90,949	-	-	-	-
Education	-	-	-	-	-	-	-	-
Debt service:								
Principal payments	-	-	-	-	-	-	83,106	-
Interest and fiscal charges	-	-	-	-	-	-	1,318	-
Total expenditures	<u>6,000</u>	<u>40,062</u>	<u>98,463</u>	<u>90,949</u>	<u>-</u>	<u>593</u>	<u>1,082,513</u>	<u>10,358</u>
Excess (deficiency) of revenues over expenditures	2,056	(25,771)	(67,783)	(30,614)	2	(318)	(719,248)	(5,397)
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	-	26,835	96,522	54,927	-	-	895,035	-
Transfers out	-	-	-	-	-	-	(60,000)	-
Total other financing sources (uses)	<u>-</u>	<u>26,835</u>	<u>96,522</u>	<u>54,927</u>	<u>-</u>	<u>-</u>	<u>835,035</u>	<u>-</u>
Net changes in fund balances	2,056	1,064	28,739	24,313	2	(318)	115,787	(5,397)
Fund balances - beginning	<u>17,604</u>	<u>12,453</u>	<u>54,582</u>	<u>39,188</u>	<u>1,378</u>	<u>2,156</u>	<u>477,774</u>	<u>5,195</u>
Fund balances - ending	<u>\$ 19,660</u>	<u>\$ 13,517</u>	<u>\$ 83,321</u>	<u>\$ 63,501</u>	<u>\$ 1,380</u>	<u>\$ 1,838</u>	<u>\$ 593,561</u>	<u>\$ (202)</u>

(Continued)

**TOWN OF WILLINGTON, CONNECTICUT**  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
NONMAJOR SPECIAL REVENUE FUNDS (Continued)  
FOR THE YEAR ENDED JUNE 30, 2023

	State and Federal Grants Fund	School Lunch Fund	Education Fund	Scholarship Fund	Center School Activity Fund	Hall Memorial School Activity Fund	Small Cities Grant Housing Fund	Total Nonmajor Special Revenue Funds
<b>REVENUES</b>								
Intergovernmental	\$ 680,799	\$ 355,942	\$ 2,000	\$ -	\$ -	\$ -	\$ -	\$ 1,072,477
Charges for services	-	16,915	-	-	18,878	68,168	-	488,624
Investment income	-	-	-	32	-	-	141	1,746
Other	-	-	-	-	-	-	-	61,893
Total revenues	<u>680,799</u>	<u>372,857</u>	<u>2,000</u>	<u>32</u>	<u>18,878</u>	<u>68,168</u>	<u>141</u>	<u>1,624,740</u>
<b>EXPENDITURES</b>								
Current:								
General government	-	-	-	-	-	-	-	6,593
Public safety	-	-	-	-	-	-	-	1,038,151
Public works	-	-	-	-	-	-	-	10,358
Culture and recreation	-	-	-	-	-	-	-	189,412
Education	680,799	293,617	29,159	-	17,439	67,679	-	1,088,693
Debt service:								
Principal payments	-	-	-	-	-	-	-	83,106
Interest and fiscal charges	-	-	-	-	-	-	-	1,318
Total expenditures	<u>680,799</u>	<u>293,617</u>	<u>29,159</u>	<u>-</u>	<u>17,439</u>	<u>67,679</u>	<u>-</u>	<u>2,417,631</u>
Excess (deficiency) of revenues over expenditures	-	79,240	(27,159)	32	1,439	489	141	(792,891)
<b>OTHER FINANCING SOURCES (USES)</b>								
Transfers in	-	-	-	-	-	-	-	1,073,319
Transfers out	-	-	-	-	-	-	-	(60,000)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,013,319</u>
Net changes in fund balances	-	79,240	(27,159)	32	1,439	489	141	220,428
Fund balances - beginning	-	186,159	30,066	11,837	20,849	9,260	795,709	1,664,210
Fund balances - ending	<u>\$ -</u>	<u>\$ 265,399</u>	<u>\$ 2,907</u>	<u>\$ 11,869</u>	<u>\$ 22,288</u>	<u>\$ 9,749</u>	<u>\$ 795,850</u>	<u>\$ 1,884,638</u>

(Concluded)

**TOWN OF WILLINGTON, CONNECTICUT**  
**COMBINING BALANCE SHEET -**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**AS OF JUNE 30, 2023**

	<b>Park and Recreation Capital and Nonrecurring Fund</b>	<b>Town Reserve for Capital and Nonrecurring Fund</b>	<b>Open Space Fund</b>	<b>Total Nonmajor Capital Projects Funds</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 6,000	\$ 511,850	\$ 70,954	\$ 588,804
Due from other funds	-	19,714	-	19,714
Total assets	<u>\$ 6,000</u>	<u>\$ 531,564</u>	<u>\$ 70,954</u>	<u>\$ 608,518</u>
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ 30,324	\$ -	\$ 30,324
Total liabilities	<u>-</u>	<u>30,324</u>	<u>-</u>	<u>30,324</u>
<b>FUND BALANCES</b>				
Committed	6,000	501,240	70,954	578,194
Total liabilities and fund balance	<u>\$ 6,000</u>	<u>\$ 531,564</u>	<u>\$ 70,954</u>	<u>\$ 608,518</u>

**TOWN OF WILLINGTON, CONNECTICUT**  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -  
NONMAJOR CAPITAL PROJECTS FUNDS  
FOR THE YEAR ENDED JUNE 30, 2023

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	<b>Park and Recreation Capital and Nonrecurring Fund</b>	<b>Town Reserve for Capital and Nonrecurring Fund</b>	<b>Open Space Fund</b>	<b>Total Nonmajor Capital Projects Funds</b>
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ 74,529	\$ 15,438	\$ 89,967
Investment income	5	19,357	51	19,413
Total revenues	<u>5</u>	<u>93,886</u>	<u>15,489</u>	<u>109,380</u>
<b>EXPENDITURES</b>				
Capital outlays	-	527,989	2,055	530,044
Total expenditures	<u>-</u>	<u>527,989</u>	<u>2,055</u>	<u>530,044</u>
Excess (deficiency) of revenues over expenditures	5	(434,103)	13,434	(420,664)
<b>OTHER FINANCING SOURCES</b>				
Transfers in	-	245,923	-	245,923
Total other financing sources	<u>-</u>	<u>245,923</u>	<u>-</u>	<u>245,923</u>
Net changes in fund balances	5	(188,180)	13,434	(174,741)
Fund balances - beginning	<u>5,995</u>	<u>689,420</u>	<u>57,520</u>	<u>752,935</u>
Fund balances - ending	<u>\$ 6,000</u>	<u>\$ 501,240</u>	<u>\$ 70,954</u>	<u>\$ 578,194</u>



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## STATISTICAL SECTION

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This part of the Town's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

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**Sources:** Unless otherwise noted, the information in the accompanying tables is derived from the annual comprehensive financial reports for the relevant year.

Table 1

**TOWN OF WILLINGTON, CONNECTICUT**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**UNAUDITED**

	Primary Government				
	2014	2015	2016	2017	2018
<b>Governmental activities</b>					
Net investment in capital assets	\$ 9,992,318	\$ 10,076,058	\$ 10,147,908	\$ 10,784,751	\$ 10,814,133
Restricted	851,280	794,661	794,697	702,811	794,778
Unrestricted	2,706,117	2,488,930	2,624,546	3,018,609	3,229,080
Total governmental activities net position	13,549,715	13,359,649	13,567,151	14,506,171	14,837,991
<b>Business type activities</b>					
Net investment in capital assets	1,208,585	1,158,452	1,108,319	1,058,186	1,023,782
Restricted	-	-	-	-	-
Unrestricted	25,470	29,598	43,603	51,090	71,373
Total business type activities	1,234,055	1,188,050	1,151,922	1,109,276	1,095,155
<b>Primary government</b>					
Net investment in capital assets	11,200,903	11,234,510	11,256,227	11,842,937	11,837,915
Restricted	851,280	794,661	794,697	702,811	794,778
Unrestricted	2,731,587	2,518,528	2,668,149	3,069,699	3,300,453
Total primary government	\$ 14,783,770	\$ 14,547,699	\$ 14,719,073	\$ 15,615,447	\$ 15,933,146
	Primary Government				
	2019	2020	2021	2022	2023
<b>Governmental activities</b>					
Net investment in capital assets	\$ 10,507,580	\$ 11,525,867	\$ 10,730,617	\$ 10,752,547	\$ 11,375,768
Restricted	794,978	795,295	795,574	795,709	795,850
Unrestricted	3,957,057	3,222,158	4,647,739	4,512,230	5,107,453
Total governmental activities net position	15,259,615	15,543,320	16,173,930	16,060,486	17,279,071
<b>Business type activities</b>					
Net investment in capital assets	976,271	930,709	883,003	835,297	787,591
Restricted	-	-	-	-	-
Unrestricted	96,505	118,283	148,063	169,101	197,313
Total business type activities	1,072,776	1,048,992	1,031,066	1,004,398	984,904
<b>Primary government</b>					
Net investment in capital assets	11,483,851	12,456,576	11,613,620	11,587,844	12,163,359
Restricted	794,978	795,295	795,574	795,709	795,850
Unrestricted	4,053,562	3,340,441	4,795,802	4,681,331	5,304,766
Total primary government	\$ 16,332,391	\$ 16,592,312	\$ 17,204,996	\$ 17,064,884	\$ 18,263,975

Table 2

**TOWN OF WILLINGTON, CONNECTICUT**  
**CHANGES IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**UNAUDITED**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Expenses</b>										
Governmental activities:										
General government	\$ 1,206,149	\$ 1,653,628	\$ 1,285,970	\$ 1,199,801	\$ 1,129,714	\$ 1,401,894	\$ 1,487,717	\$ 1,421,407	\$ 1,492,843	\$ 2,066,822
Public Safety	1,082,315	1,093,329	1,052,766	1,113,193	1,131,041	1,124,075	1,237,537	1,177,701	1,363,006	1,436,987
Public works	1,608,946	1,827,171	1,671,396	1,786,365	1,659,918	1,745,520	1,782,969	1,785,849	1,844,045	1,816,224
Culture and recreation	478,474	530,867	518,593	561,434	529,115	619,422	617,299	559,697	577,676	894,688
Education	9,378,240	9,450,674	9,409,756	9,234,772	10,250,127	9,530,867	10,688,731	12,259,527	10,706,279	12,010,409
Regional School District No. 19	4,099,908	4,163,435	4,197,296	4,230,939	4,374,374	4,117,765	4,196,986	4,020,967	4,379,900	4,459,628
Interest on long-term debt	90,735	89,365	89,124	91,115	99,303	70,052	58,554	49,843	40,720	35,543
Total governmental activities expenses	17,944,767	18,808,469	18,224,901	18,217,619	19,173,592	18,609,595	20,069,793	21,274,991	20,404,469	22,720,301
Business-type activities:										
Utility	80,963	72,627	71,604	91,884	61,956	69,984	69,664	69,858	75,557	78,262
Total business-type activities expenses	80,963	72,627	71,604	91,884	61,956	69,984	69,664	69,858	75,557	78,262
Total primary government expenses	18,025,730	18,881,096	18,296,505	18,309,503	19,235,548	18,679,579	20,139,457	21,344,849	20,480,026	22,798,563
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General Government	221,922	192,553	259,730	199,031	264,863	252,359	197,576	181,981	230,483	339,927
Public Safety	236,473	270,043	221,176	216,841	207,777	258,303	243,344	258,263	282,336	380,353
Public Works	-	-	-	-	-	-	-	266,524	175,889	230,112
Culture and recreation	32,431	46,175	32,686	49,851	59,603	91,689	67,520	61,181	61,650	71,085
Education	117,197	184,256	112,860	114,168	110,115	105,842	82,195	18,271	50,529	103,961
Operating grants and contributions	5,425,821	5,414,272	5,409,390	5,263,047	5,399,080	4,766,580	6,036,500	7,326,424	5,674,121	6,977,072
Capital grants and contributions	193,698	539,080	146,450	714,792	16,762	70,899	63,694	198,561	-	651,520
Total governmental activities program revenues	6,227,542	6,646,379	6,182,292	6,557,730	6,058,200	5,545,672	6,690,829	8,311,205	6,475,008	8,754,030
Business-type activities:										
Charges for services:										
Utility	32,468	26,576	35,412	49,198	47,747	47,489	45,753	51,805	48,788	58,615
Total business-type activities program revenues	32,468	26,576	35,412	49,198	47,747	47,489	45,753	51,805	48,788	58,615
Total primary government program revenues	6,260,010	6,672,955	6,217,704	6,606,928	6,105,947	5,593,161	6,736,582	8,363,010	6,523,796	8,812,645

Table 2

**TOWN OF WILLINGTON, CONNECTICUT**  
**CHANGES IN NET POSITION (Continued)**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**UNAUDITED**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Net (Expense)/Revenue</b>										
Governmental activities	\$(11,717,225)	\$(12,162,090)	\$(12,042,609)	\$(11,659,889)	\$(13,115,392)	\$(13,063,923)	\$(13,378,964)	\$(12,963,786)	\$(13,929,461)	\$(13,966,271)
Business-type activities	(48,495)	(46,051)	(36,192)	(42,686)	(14,209)	(22,495)	(23,911)	(18,053)	(26,769)	(19,647)
Total primary government net expense	<u>(11,765,720)</u>	<u>(12,208,141)</u>	<u>(12,078,801)</u>	<u>(11,702,575)</u>	<u>(13,129,601)</u>	<u>(13,086,418)</u>	<u>(13,402,875)</u>	<u>(12,981,839)</u>	<u>(13,956,230)</u>	<u>(13,985,918)</u>
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	11,762,778	11,995,197	12,131,770	12,354,133	13,353,676	13,286,675	13,498,100	13,498,096	13,743,992	14,788,042
Unrestricted grants and contributions	85,033	92,957	91,664	206,391	97,415	43,567	48,152	43,787	54,367	166,415
Investment earnings	15,607	15,731	26,677	38,385	77,071	155,305	116,417	11,432	17,658	230,399
Total governmental activities	<u>11,863,418</u>	<u>12,103,885</u>	<u>12,250,111</u>	<u>12,598,909</u>	<u>13,528,162</u>	<u>13,485,547</u>	<u>13,662,669</u>	<u>13,553,315</u>	<u>13,816,017</u>	<u>15,184,856</u>
Business-type activities:										
Investment earnings	<u>2</u>	<u>46</u>	<u>64</u>	<u>40</u>	<u>88</u>	<u>116</u>	<u>127</u>	<u>127</u>	<u>101</u>	<u>153</u>
Total business-type activities	<u>2</u>	<u>46</u>	<u>64</u>	<u>40</u>	<u>88</u>	<u>116</u>	<u>127</u>	<u>127</u>	<u>101</u>	<u>153</u>
Total primary government	<u>11,863,420</u>	<u>12,103,931</u>	<u>12,250,175</u>	<u>12,598,949</u>	<u>13,528,250</u>	<u>13,485,663</u>	<u>13,662,796</u>	<u>13,553,442</u>	<u>13,816,118</u>	<u>15,185,009</u>
<b>Change in Net Position</b>										
Governmental activities	146,193	(58,205)	207,502	939,020	412,770	421,624	283,705	589,529	(113,444)	1,218,585
Business-type activities	(48,493)	(46,005)	(36,128)	(42,646)	(14,121)	(22,379)	(23,784)	(17,926)	(26,668)	(19,494)
Total primary government	<u>\$ 97,700</u>	<u>\$ (104,210)</u>	<u>\$ 171,374</u>	<u>\$ 896,374</u>	<u>\$ 398,649</u>	<u>\$ 399,245</u>	<u>\$ 259,921</u>	<u>\$ 571,603</u>	<u>\$ (140,112)</u>	<u>\$ 1,199,091</u>

Table 3

**TOWN OF WILLINGTON, CONNECTICUT**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**UNAUDITED**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Fund										
Restricted	\$ 208,124	\$ 208,124	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 50,041	\$ -
Committed	468,486	571,779	526,339	566,345	590,441	564,017	719,914	823,677	970,007	1,016,981
Assigned	539,175	342,097	401,335	634,964	184,374	521,704	822,564	1,337,554	699,347	1,121,033
Unassigned	1,866,264	1,588,620	1,966,148	1,819,030	2,560,044	2,835,968	2,644,892	2,266,327	2,563,019	2,565,616
Total General Fund	<u>\$ 3,082,049</u>	<u>\$ 2,710,620</u>	<u>\$ 2,893,822</u>	<u>\$ 3,020,339</u>	<u>\$ 3,334,859</u>	<u>\$ 3,921,689</u>	<u>\$ 4,187,370</u>	<u>\$ 4,427,558</u>	<u>\$ 4,282,414</u>	<u>\$ 4,703,630</u>
All Other Governmental Funds										
Nonspendable	\$ 2,076	\$ 8,416	\$ 3,726	\$ 1,358	\$ 1,655	\$ 1,511	\$ 4,148	\$ 3,010	\$ 7,682	\$ 4,402
Restricted	851,280	794,661	794,697	794,733	794,778	794,978	795,295	795,574	795,709	795,850
Committed	1,234,172	1,314,220	1,294,992	1,368,134	1,373,399	1,526,068	1,441,096	1,712,105	1,952,540	2,033,238
Total all other governmental funds	<u>\$ 2,087,528</u>	<u>\$ 2,117,297</u>	<u>\$ 2,093,415</u>	<u>\$ 2,164,225</u>	<u>\$ 2,169,832</u>	<u>\$ 2,322,557</u>	<u>\$ 2,240,539</u>	<u>\$ 2,510,689</u>	<u>\$ 2,755,931</u>	<u>\$ 2,833,490</u>

Table 4

**TOWN OF WILLINGTON, CONNECTICUT**  
**CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**UNAUDITED**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ 11,710,518	\$ 11,995,834	\$ 12,147,592	\$ 12,376,087	\$ 13,282,953	\$ 13,335,254	\$ 13,443,090	\$ 13,302,481	\$ 13,882,044	\$ 14,653,898
Licenses, fees and permits	515,906	511,631	567,048	511,608	551,950	621,429	499,322	661,327	665,850	916,667
Intergovernmental	5,671,403	6,046,309	5,521,823	6,153,258	4,887,954	5,523,412	5,615,914	6,149,944	6,089,041	7,430,169
Investment earnings	15,607	15,731	24,726	38,385	77,071	155,305	116,417	11,433	17,658	230,399
Other revenues	125,266	181,396	187,395	99,255	90,463	86,315	100,313	103,140	114,626	208,771
Total revenues	18,038,700	18,750,901	18,448,584	19,178,593	18,890,391	19,721,715	19,775,056	20,228,325	20,769,219	23,439,904
<b>Expenditures</b>										
General government	1,128,337	1,190,399	1,088,490	1,146,497	1,071,967	1,277,908	1,386,618	1,374,840	1,490,425	1,891,757
Public Safety	927,083	936,694	935,742	1,010,169	968,282	987,800	1,165,932	1,102,800	1,231,135	1,617,137
Public works	1,428,910	1,458,819	1,437,980	1,514,918	1,421,826	1,413,014	1,463,822	1,542,057	1,624,923	1,552,079
Culture and recreation	369,409	345,355	378,539	439,418	401,501	448,390	463,776	380,627	421,495	765,193
Education	13,313,276	13,428,361	13,407,939	13,462,680	13,871,149	14,153,111	14,113,849	14,646,796	15,235,529	15,936,917
Capital outlay	413,348	1,497,647	1,359,563	935,085	554,800	283,321	692,849	308,063	595,721	810,247
Debt service:										
Interest	91,869	90,257	89,930	91,921	100,117	70,642	61,120	50,991	44,130	36,396
Principal	260,969	306,615	415,957	411,378	394,622	347,974	360,340	352,894	360,933	331,605
Total expenditures	17,933,201	19,254,147	19,114,140	19,012,066	18,784,264	18,982,160	19,708,306	19,759,068	21,004,291	22,941,331
Excess of revenues over (under) expenditures	105,499	(503,246)	(665,556)	166,527	106,127	739,555	66,750	469,257	(235,072)	498,573

Table 4

**TOWN OF WILLINGTON, CONNECTICUT**  
**CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS (Continued)**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**UNAUDITED**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Other Financing Sources (Uses)</b>										
Financed purchases	\$ 293,442	\$ 161,586	\$ 824,875	\$ 30,800	\$ 214,000	\$ -	\$ 116,913	\$ -	\$ 335,170	\$ -
Transfers in	1,034,162	1,245,719	971,089	1,077,144	1,045,172	992,196	1,339,994	1,158,850	1,252,609	1,462,492
Transfers out	(1,034,162)	(1,245,719)	(971,089)	(1,077,144)	(1,045,172)	(992,196)	(1,339,994)	(1,158,850)	(1,252,609)	(1,462,492)
Total other financing sources (uses)	293,442	161,586	824,875	30,800	214,000	-	116,913	-	335,170	-
Net change in fund balances	\$ 398,941	\$ (341,660)	\$ 159,319	\$ 197,327	\$ 320,127	\$ 739,555	\$ 183,663	\$ 469,257	\$ 100,098	\$ 498,573
Debt service as a percentage of noncapital expenditures	2.0%	2.2%	2.8%	2.8%	2.7%	2.2%	2.3%	2.1%	2.0%	1.7%

Table 5

**TOWN OF WILLINGTON, CONNECTICUT**  
**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

<b>Fiscal Year Ended June 30,</b>	<b>Residential Property</b>	<b>Commercial &amp; Industrial Property</b>	<b>All Other Land</b>	<b>Personal Property</b>	<b>Motor Vehicle</b>	<b>Less: Tax Exempt Property</b>	<b>Total Taxable Assessed Value</b>	<b>(1) Direct Tax Rate</b>	<b>Estimated Actual Taxable Value</b>	<b>Assessed Value as a Percentage of Actual Value</b>
2014	\$ 332,443,930	\$ 77,563,090	\$ 15,282,280	\$ 15,737,699	\$ 40,998,970	\$ 2,258,220	\$ 479,767,749	24.38	\$ 688,608,527	70%
2015	295,268,930	69,853,590	13,321,050	16,418,889	42,473,795	2,216,650	435,119,604	27.34	624,766,077	70%
2016	296,232,940	70,089,700	13,381,460	17,552,290	44,041,040	2,208,640	439,088,790	27.34	630,424,900	70%
2017	296,475,230	70,139,760	12,814,420	20,340,206	43,721,021	2,464,590	441,026,047	27.73	633,558,053	70%
2018	295,489,640	70,148,810	12,791,650	21,687,160	43,175,430	3,042,560	440,250,130	30.09	633,275,271	70%
2019	291,044,068	72,221,498	12,789,870	22,323,060	45,053,915	3,157,570	440,274,841	30.09	633,474,873	70%
2020	291,548,590	71,173,618	12,979,792	24,338,070	46,121,649	3,414,900	442,746,819	30.09	637,373,884	70%
2021	291,398,016	75,494,880	11,699,412	25,901,240	47,743,880	3,221,150	449,016,278	29.99	646,053,469	70%
2022	289,946,124	71,276,218	11,405,452	29,986,270	49,157,390	3,617,505	448,153,949	31.27	640,219,927	70%
2023	293,075,061	72,503,108	11,287,382	31,280,420	61,124,339	4,109,190	465,161,120	32.16	664,515,886	70%

(1) The Direct Tax Rate shown above is the mill rate. The mill rate is divided by 1,000 and then multiplied by the taxable assessed value in arriving at the current property tax levy.

**Notes:** Taxes for the fiscal year are levied based on the Grand List of October 1 and are due July 1 payable in two installments, one-half July 1 and one-half January 1 with the exception of motor vehicles which are due July 1. Failure to pay any installment within one month of the installment due date makes the installment delinquent and subject to an interest charge of 1-1/2% per month or \$2.00 minimum interest charge, whichever is greater. Real estate is liened for delinquent taxes unpaid within one year after the due date. The amount collected to the end of each fiscal year represents collections of twelve months.

**Source:** Town of Willington, Office of the Assessor



Table 6

**TOWN OF WILLINGTON, CONNECTICUT  
PRINCIPAL PROPERTY TAX PAYERS  
CURRENT YEAR AND TEN YEARS AGO  
UNAUDITED**

<u><b>Taxpayer</b></u>	<b>FISCAL YEAR</b>					
	<b>2023</b>			<b>2014</b>		
			<b>Percentage of Total Town</b>			<b>Percentage of Total Town</b>
	<b>Taxable Assessed Value</b>	<b>Rank</b>	<b>Taxable Assessed Value</b>	<b>Taxable Assessed Value</b>	<b>Rank</b>	<b>Taxable Assessed Value</b>
FEDEX Ground Package System	27,369,340	1	5.9%	21,009,320	1	4.4%
Eversource (fka Connecticut Light & Power)	13,131,250	2	2.8%	6,329,639	4	1.3%
GLK Realty LLC	8,816,740	3	1.9%	8,971,070	2	1.9%
Loves Travel Stops & Country Stores Inc	8,155,550	4	1.8%			
Alon Equities LLC (2022)/Willington Oaks LLC (2014)	8,050,000	5	1.7%	5,632,070	5	1.2%
Emres II CT Phase 1 LLC (2022)/UCONN Cedar LLC (2014)	6,257,640	6	1.3%	6,628,980	3	1.4%
Royce Properties LLC	4,341,310	7	0.9%	4,154,030	6	0.9%
Ton Equities (2022)/Perryridge Investors LLC (2014)	2,238,530	8	0.5%	2,350,220	7	0.5%
Ryder Truck Rental LT	1,915,880	9	0.4%			
Reed Equities (2022)/Deer Park Apts LLC (2014)	1,740,850	10	0.4%	1,796,220	8	0.4%
C & S Willington Ltd Prnshp				1,559,420	9	0.3%
Access Senior Housing of Willington				1,544,020	10	0.3%
<b>Total</b>	<b>82,017,090</b>		<b>17.6%</b>	<b>59,974,989</b>		<b>12.2%</b>

**Source:** Town of Willington, Office of the Assessor.

Table 7

**TOWN OF WILLINGTON, CONNECTICUT  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS  
UNAUDITED**

Fiscal Year Ended June 30,	Original Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years (1)	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2014	\$ 11,778,438	\$ 11,659,945	98.99%	\$ 94,447	\$ 11,754,392	99.80%
2015	11,993,801	11,900,866	99.23%	92,935	11,993,801	100.00%
2016	12,129,963	12,029,030	99.17%	31,112	12,060,142	99.42%
2017	12,376,257	12,264,642	99.10%	50,710	12,315,352	99.51%
2018	13,328,016	13,196,061	99.01%	60,760	13,256,821	99.47%
2019	13,236,107	13,134,708	99.23%	55,565	13,190,273	99.65%
2020	13,412,925	13,316,970	99.28%	53,855	13,370,825	99.69%
2021	13,427,221	13,167,347	98.06%	221,240	13,388,587	99.71%
2022	13,675,527	13,534,000	98.97%	73,439	13,607,439	99.50%
2023	14,721,801	14,490,685	98.43%	-	14,490,685	98.43%

**Source:** Town of Willington, Office of the Tax Collector.

Table 8

**TOWN OF WILLINGTON, CONNECTICUT  
RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS  
UNAUDITED**

<b>Fiscal Year</b>	<b>Net General Obligation Bonds</b>	<b>Unamortized Premium</b>	<b>Financed Purchases</b>	<b>Total Primary Government</b>	<b>Percentage of Actual Property Value (1)</b>	<b>Percentage of Personal Income (2)</b>	<b>Total Debt Per Capita (2)</b>	<b>Net Bonded Debt Per Capita (2)</b>
2014	\$ 1,954,415	\$ 4,415	\$ 586,425	\$ 2,545,255	0.37%	1.22%	\$ 427	\$ 328
2015	1,804,062	4,062	591,396	2,399,520	0.38%	1.49%	404	304
2016	1,653,709	3,709	1,150,314	2,807,732	0.45%	1.40%	475	280
2017	1,500,000	3,356	919,346	2,422,702	0.38%	1.06%	413	255
2018	1,350,000	3,003	888,725	2,241,728	0.35%	0.96%	379	228
2019	1,200,000	2,650	689,036	1,891,686	0.30%	0.81%	321	204
2020	1,050,000	2,297	595,609	1,647,906	0.26%	0.62%	281	179
2021	900,000	1,944	392,420	1,294,364	0.20%	0.55%	232	162
2022	750,000	1,591	516,657	1,268,248	0.20%	0.48%	229	136
2023	600,000	1,238	335,052	936,290	0.14%	0.33%	169	108

**Note:** Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

- (1) See Table 5 for taxable property value data
- (2) See Table 10 for personal income and population data

Table 9

**TOWN OF WILLINGTON, CONNECTICUT**  
**LEGAL DEBT MARGIN INFORMATION**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Legal Debt Margin Calculation:</b>										
Total cash collections for the fiscal year:										
Taxes	\$ 11,687,174	\$ 11,963,225	\$ 12,085,613	\$ 12,325,957	\$ 13,238,250	\$ 13,207,045	\$ 13,375,441	\$ 13,228,578	\$ 13,766,336	\$ 14,571,372
Interest and lien fees	54,424	62,716	55,494	46,579	48,976	50,084	51,509	62,786	100,790	74,896
	<u>11,741,598</u>	<u>12,025,941</u>	<u>12,141,107</u>	<u>12,372,536</u>	<u>13,287,226</u>	<u>13,257,129</u>	<u>13,426,950</u>	<u>13,291,364</u>	<u>13,867,126</u>	<u>14,646,268</u>
Reimbursements for revenue loss:										
Tax relief (CGS 12-129d)	15,632	16,658	14,699	13,501	1,033	-	-	-	-	-
Base	<u>\$ 11,757,230</u>	<u>\$ 12,042,599</u>	<u>\$ 12,155,806</u>	<u>\$ 12,386,037</u>	<u>\$ 13,288,259</u>	<u>\$ 13,257,129</u>	<u>\$ 13,426,950</u>	<u>\$ 13,291,364</u>	<u>\$ 13,867,126</u>	<u>\$ 14,646,268</u>
<b>Indebtedness:</b>										
General Purposes:										
Bonds payable	<u>\$ 1,950,000</u>	<u>\$ 1,800,000</u>	<u>\$ 1,650,000</u>	<u>\$ 1,500,000</u>	<u>\$ 1,350,000</u>	<u>\$ 1,200,000</u>	<u>\$ 1,050,000</u>	<u>\$ 900,000</u>	<u>\$ 750,000</u>	<u>\$ 600,000</u>
Subtotal general purposes	<u>1,950,000</u>	<u>1,800,000</u>	<u>1,650,000</u>	<u>1,500,000</u>	<u>1,350,000</u>	<u>1,200,000</u>	<u>1,050,000</u>	<u>900,000</u>	<u>750,000</u>	<u>600,000</u>
Schools:										
Regional School District 19, net	<u>843,236</u>	<u>672,026</u>	<u>506,533</u>	<u>375,779</u>	<u>273,668</u>	<u>239,894</u>	<u>205,623</u>	<u>178,172</u>	<u>435,616</u>	<u>385,083</u>
Subtotal schools	<u>843,236</u>	<u>672,026</u>	<u>506,533</u>	<u>375,779</u>	<u>273,668</u>	<u>239,894</u>	<u>205,623</u>	<u>178,172</u>	<u>435,616</u>	<u>385,083</u>
Total indebtedness	<u>\$ 2,793,236</u>	<u>\$ 2,472,026</u>	<u>\$ 2,156,533</u>	<u>\$ 1,875,779</u>	<u>\$ 1,623,668</u>	<u>\$ 1,439,894</u>	<u>\$ 1,255,623</u>	<u>\$ 1,078,172</u>	<u>\$ 1,185,616</u>	<u>\$ 985,083</u>
Total capacity of borrowing (7 times base)	\$ 82,300,610	\$ 84,298,193	\$ 85,090,642	\$ 86,702,259	\$ 93,017,813	\$ 92,799,903	\$ 93,988,650	\$ 93,039,548	\$ 97,069,882	\$ 102,523,876
Total present indebtedness	<u>2,793,236</u>	<u>2,472,026</u>	<u>2,156,533</u>	<u>1,875,779</u>	<u>1,623,668</u>	<u>1,439,894</u>	<u>1,255,623</u>	<u>1,078,172</u>	<u>1,185,616</u>	<u>985,083</u>
Margin for additional borrowing	<u>\$ 79,507,374</u>	<u>\$ 81,826,167</u>	<u>\$ 82,934,109</u>	<u>\$ 84,826,480</u>	<u>\$ 91,394,145</u>	<u>\$ 91,360,009</u>	<u>\$ 92,733,027</u>	<u>\$ 91,961,376</u>	<u>\$ 95,884,266</u>	<u>\$ 101,538,794</u>
Total net debt applicable to the debt limit as a percentage of the debt limit	<u>3%</u>	<u>3%</u>	<u>3%</u>	<u>2%</u>	<u>2%</u>	<u>2%</u>	<u>1%</u>	<u>1%</u>	<u>1%</u>	<u>1%</u>

Note: Connecticut General Statutes, Section 7-374(b) limits the amount of general obligation debt a government entity may incur to 7 times total tax collections, including interest and lien fees and the tax relief for the elderly freeze grant.

Table 10

**TOWN OF WILLINGTON, CONNECTICUT  
DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN FISCAL YEARS  
UNAUDITED**

<b>Year</b>	<b>( 1 ) Population</b>	<b>Personal Income</b> <i>(in thousands)</i>	<b>( 2 ) Per Capita Personal Income</b>	<b>( 3 ) Median Age</b>	<b>( 4 ) School Enrollment</b>	<b>( 5 ) Unemployment Rate</b>
2014	5,965	\$ 208,274	\$34,916	35.0	708	5.9%
2015	5,934	160,586	27,062	35.0	660	3.9%
2016	5,908	200,482	33,934	36.0	661	4.7%
2017	5,872	229,337	39,056	37.0	648	3.8%
2018	5,921	234,679	39,635	37.0	649	4.4%
2019	5,887	233,331	39,635	36.0	628	2.6%
2020	5,864	265,240	45,232	36.0	640	7.6%
2021	5,568	234,430	42,103	33.6	629	6.4%
2022	5,528	264,620	47,869	33.6	613	3.6%
2023	5,544	285,965	51,581	34.0	611	3.6%

( 1 ) Connecticut Department of Public Health Census Website,  
<http://www.ct.gov/dph/PopulationData>

( 2 ) U.S. Census Bureau, American FactFinder  
<https://www.census.gov/acs/www/data/data-tables-and-tools/data-profiles/>

( 3 ) 2023 Connecticut Town Profiles by Ctdata  
<http://profiles.ctdata.org>

(4) PK-8 Enrollment and Regional District 19 Enrollment as of 10/1/2022

(5) State of Connecticut, Department of Labor  
<http://www1.ctdol.state.ct.us/lmi/LAUS/lmi123.asp>

Table 11

**TOWN OF WILLINGTON, CONNECTICUT  
PRINCIPAL EMPLOYERS  
CURRENT YEAR AND TEN YEARS AGO  
UNAUDITED**

<u>Employer</u>	<u>2023</u>			<u>2014</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total Town Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total Town Employment</u>
FedEx Ground	1,000	1	28.4%	633	1	18.0%
Town of Willington	140	2	4.0%	136	2	3.4%
Travel Centers of America	123	3	3.5%	118	3	3.9%
Willington Pizza	60	4	1.7%	65	4	1.9%
Loves Travel Stop	60	5	1.7%			
St of Ct - Depart of Transportation	40	6	1.1%	30	5	0.9%
Becker Construction	22	7	0.6%	22	6	0.6%
Hilltop Restaurant Bar & Banquet	19	8	0.5%			
Kids Kingdom	18	9	0.5%			
Cable Technology, Inc	17	10	0.5%	18	7	0.5%
High Chase (Lyon Manor)				15	8	0.4%
Key Bank (New Alliance)				6	9	0.2%
Rodeway Inn				2	10	0.1%
Total	<u>1,499</u>		<u>42.5%</u>	<u>1,045</u>		<u>29.8%</u>

Source: Town of Willington Finance Office

Table 12

**TOWN OF WILLINGTON, CONNECTICUT**  
**FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION**  
**LAST TEN FISCAL YEARS**  
**UNAUDITED**

<b>Function/Program</b>	<b>Full-time Equivalent Employees as of June 30</b>									
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
General government										
Management services	7.0	7.0	7.0	7.0	7.0	6.9	6.9	7.3	6.9	7.5
Finance	4.2	4.2	4.1	4.1	3.6	3.6	3.6	3.6	4.1	4.1
Planning	1.0	1.0	1.0	1.0	1.0	0.0	0.0	0.0	0.0	0.0
Building	0.3	0.3	0.3	0.3	0.3	0.0	0.0	0.0	0.0	0.0
Other	4.1	4.3	4.3	4.3	5.0	4.9	4.9	4.9	4.8	5.0
Fire										
Volunteer Firefighters	47.0	42.0	43.0	45.0	43.0	28.0	38.0	44.0	44.0	43.0
Transfer Station	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.2	1.2	1.2
Other public works	5.8	5.8	5.8	5.8	5.8	5.8	5.8	5.8	5.8	5.8
Parks and recreation	0.7	0.7	0.7	0.7	0.9	0.9	0.9	0.9	1.2	1.1
Library	3.5	3.5	3.5	3.5	3.5	3.5	3.0	3.1	3.4	4.3
Total	<u>74.6</u>	<u>69.8</u>	<u>70.7</u>	<u>72.7</u>	<u>71.1</u>	<u>54.6</u>	<u>64.1</u>	<u>70.8</u>	<u>71.4</u>	<u>72.0</u>

Note: A full-time employee is scheduled to work 40 hours per week (including vacation and sick leave).  
Full-time equivalent employment is calculated by dividing total labor by 40.

Source: Town of Willington, Treasurer's Office.

Table 13

**TOWN OF WILLINGTON, CONNECTICUT  
OPERATING INDICATORS BY FUNCTION  
LAST TEN FISCAL YEARS  
UNAUDITED**

<b>Function/Program</b>	<b>Fiscal Year</b>									
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>Fire</b>										
Emergency responses	748	838	849	839	819	913	830	937	1,017	1,146
Inspections	318	309	294	370	370	315	198	204	263	263
<b>Refuse collection</b>										
Refuse collected (tons per year)	1,666.7	1,669.3	1,511.2	1,340.3	1,351.0	1,269.0	2,892.4	1,422.1	1,396.5	1,272.4
Recyclables collected (tons per year)	582.7	599.6	585.7	565.4	582.0	495.9	1,095.2	527.4	367.5	449.3
<b>Other public works</b>										
Street resurfacing (miles)	6.8	3.4	3.8	3.4	3.69	3.60	8.34	-	6.10	4.13
<b>Library</b>										
Volumes in collection	49,192	54,301	57,596	46,065	47,962	47,962	50,421	47,910	48,037	49,788

Source: Various Town departments.



Table 14

**TOWN OF WILLINGTON, CONNECTICUT  
CAPITAL ASSET STATISTICS BY FUNCTION  
LAST TEN FISCAL YEARS  
UNAUDITED**

<b>Function/Program</b>	<b>Fiscal Year</b>									
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Fire stations	3	3	3	3	3	3	3	3	3	3
Other public works										
Streets (miles)	73.9	73.9	73.9	73.9	73.9	73.9	73.9	73.9	73.9	73.9
Streetlights	16	16	16	16	16	16	16	16	16	16
Traffic signals	4	4	4	4	4	4	4	4	4	4
Parks and recreation										
Acreage	292	292	292	292	292	292	292	292	292	292
Playgrounds	3	3	3	3	3	3	3	3	3	3
Baseball/softball diamonds	5	5	5	5	5	5	5	5	5	5
Soccer/football fields	3	3	3	3	3	3	3	3	3	3

Source: Various Town departments.